

Adams County, Illinois

Quincy, Illinois

Financial Report

Year ended November 30, 2018

WIPFLi^{LLP}
CPAs and Consultants

Adams County, Illinois

Year Ended November 30, 2018

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Adams County, Illinois

Year Ended November 30, 2018

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Independent Auditor's Report

To the County Board
Adams County, Illinois, Illinois
Quincy, Illinois

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Adams County, Illinois (the "County"), as of and for the year ended November 30, 2018, and the related notes to the financial statements, which collectively comprise the County's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Adams County, Illinois, as of November 30, 2018, and the respective changes in financial position and, where applicable, cash flows thereof, for the year then ended in accordance with accounting principles generally accepted in the United States.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States require that the management's discussion and analysis and required supplementary information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the County's financial statements as a whole. The schedules listed as supplementary are presented for purposes of additional analysis and are not a required part of the financial statements. The supplementary information is the responsibility of management and was derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States. In our opinion, the supplementary information is fairly stated in all material respects in relation to the financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated May 20, 2019, on our consideration of the County's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the County's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering the County's internal control over financial reporting and compliance.

Wipfli LLP

May 20, 2019
Sterling, Illinois

Adams County, Illinois

Management Discussion and Analysis

Adams County, Illinois' (the "County") management discussion and analysis (MD&A) is generally intended to (1) assist the reader in focusing on significant financial issues, (2) provide an overview of the County's financial activities, (3) identify changes in the County's financial position (its ability to meet future financial demands and conditions), (4) identify any material deviations from the governmental unit's financial plan (approved budget), and (5) identify individual fund issues or concerns.

The MD&A is provided at the beginning of the report to provide an overview of the County's financial position at November 30, 2018 and the results of operations for the year. This summary should not be taken as a replacement for the audit report, which consists of the basic financial statements, notes to the financial statements, required and supplementary information.

Financial Highlights for FY2018

- The County's assets exceeded its liabilities at the close of the fiscal year by \$40,555,794 (net position). Of this amount \$(11,517,316) (unrestricted net position) may be used to meet the County's ongoing obligations.
- The County's total net position decreased by \$(6,185,643) during fiscal year 2018 as reported in the statement of activities.
- The County's major revenue consisted of \$9,520,429 in property tax distributions, \$7,695,699 in charges for services, and \$3,548,439 in operating grants and contributions.
- At the close of fiscal year 2018, the County's governmental funds reported combined ending fund balances of \$9,162,060, a decrease of \$(6,844,229) in comparison to the prior year.
- At the end of fiscal year 2018, the unassigned fund balance in the General Fund was \$2,286,540, which is 16.9% of total general fund expenditures.

Overview of the Financial Statements

This document serves as an introduction to the County's basic financial statements. There are three components to the basic financial statements - government wide financial statements, fund financial statements, and notes to the financial statements. This report also contains required supplementary and supplementary information in addition to the basic financial statements themselves.

Government-Wide Financial Statements

These statements are designed to provide readers with a broad overview of the County's finances, in a manner similar to private-sector business, using the economic resources measurement focus and the accrual basis of accounting.

Adams County, Illinois

Management Discussion and Analysis

The statement of net position presents information on all of the County's assets and liabilities, with the difference between the two reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of improvements or deterioration of the financial position of the County.

The statement of activities presents information that shows how the County's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus revenues and expenses are reported in this statement for some items that will result in cash flows in future fiscal years.

These statements highlight the functions of the County that are principally supported by taxes and intergovernmental revenues (governmental activities). The governmental activities of the County include general control and administration, public safety, judiciary and courts, corrections, highways and bridges, public health, public welfare, education and interest on long-term debt. There are no business-type activities accounted for by the County.

Fund Financial Statements

A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The County, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements. The County's Governmental Funds during the reporting period use the modified accrual basis of accounting and activities are converted to the accrual basis of accounting for government-wide financial statement reporting purposes. Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the County's near-term financial decisions. Both the governmental funds balance sheet and the governmental funds statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and government-wide activities.

The County maintains individual governmental funds. Information is presented separately in the governmental funds balance sheet and in the governmental funds statement of revenues, expenditures, and changes in fund balances for major funds, (the General Fund, Ambulance Services Fund, Motor Fuel Fund, and Capital Expenses Fund). All other non-major governmental funds are combined and presented in one column. Individual fund data for each of the non-major governmental funds is provided in the form of combining statements elsewhere in this report.

Adams County, Illinois

Management Discussion and Analysis

Proprietary Fund. The County maintains one proprietary fund. Proprietary funds are reported in the same way as the government-wide financial statements. Internal Service Funds are a type of proprietary fund and provide service to other funds in the County. The County's internal service fund accounts for the health insurance premiums for the County employees.

Fiduciary Funds. The County also maintains a number of fiduciary funds in the form of agency funds, which are used to account for resources - almost exclusively cash and investments - held by the County for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the County's own programs. The accounting used for fiduciary funds is the same as that used for proprietary funds.

Notes to the Financial Statements

These provide additional information that is essential to gaining a full understanding of the data provided in the government-wide and fund financial statements.

Required Supplementary Information

This information addresses the County's budgetary comparison schedules of major funds, Multiyear Schedules of Changes in Net Pension Liability and Related Ratios, the Multiyear Schedules of IMRF Contributions, and Schedule of Other Postemployment Benefit Funding Progress. The County adopts an annual appropriated budget for its General Fund, Special Revenue Funds, Debt Service Fund, and Internal Service Fund. A budgetary comparison schedule has been provided for the General Fund and major Special Revenue Funds to demonstrate compliance with this budget. The IMRF pension schedules have been provided to present the County's progress in funding its obligation to provide pension benefits to County employees through the IMRF system.

Supplementary Information

This information as discussed earlier in connection with the General Fund, non-major governmental funds, and agency funds is presented immediately following the required supplementary information on pensions and other postemployment benefit plans other than pensions.

Adams County, Illinois

Management Discussion and Analysis

Government-Wide Financial Analysis

As previously addressed, net position may serve the purpose over time as a useful indicator of financial position. To that end, the County's assets exceeded its liabilities by \$40,555,091 for FY2018.

The following table represents a condensed Statement of Net Position of the County for governmental activities as of November 30, 2018 and 2017.

**Condensed Statement of Net Position
Governmental Activities
November 30,**

	2018	2017
Total current assets	\$18,159,450	\$21,401,987
Noncurrent assets	56,663,217	45,658,748
Total assets	74,822,667	67,060,735
Deferred outflows of resources	5,576,367	7,506,054
Total assets and deferred outflows of resources	80,399,034	74,566,789
Current liabilities	6,591,015	1,929,029
Noncurrent liabilities	19,849,120	20,928,554
Total liabilities	26,440,135	22,857,583
Deferred inflows of resources	13,403,105	4,967,769
Total liabilities and deferred inflows of resources	39,843,943	27,825,352
Net position:		
Net investment in capital assets	41,262,675	39,587,892
Restricted	10,810,435	12,814,577
Unrestricted	(11,517,316)	(5,661,031)
Total net position	\$40,555,794	\$46,741,437

At November 30, 2018, the County reports positive balances in net investment in capital assets and restricted categories, and a negative balance in the Unrestricted category of net position.

A portion of the County's net position is reflected in its investments in capital assets (i.e., land, buildings, equipment, and infrastructure), less any related debt used to acquire those assets that are still outstanding. The County uses these assets to provide services. Therefore, these assets are not available for future spending. Although the County's investments in its capital assets are reported net of available debt, it is important to note that under this consideration the resources required to repay this type of debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these types of liabilities.

Adams County, Illinois

Management Discussion and Analysis

The following condensed financial information was derived from the Government-Wide Statement of Activities and reflects how the County's net position changed during the fiscal years.

**Condensed Statement of Activities
Governmental Activities
For the Years Ended November 30,**

	2018	2017
Revenues:		
Program revenues:		
Charges for services	\$7,695,699	\$8,214,349
Operating grants and contributions	3,548,439	3,042,182
Capital grants and contributions	1,459,056	1,241,971
General revenue:		
Property taxes	9,520,429	9,154,959
Sales tax	2,228,544	2,172,880
Public safety taxes	1,753,734	1,761,338
Income taxes	1,899,137	1,821,460
Other taxes	2,268,006	2,274,122
Interest income	292,960	98,666
Miscellaneous	147,364	317,158
Total revenues	30,813,368	30,099,085
Expenses:		
General control and administration	5,699,616	4,586,168
Public safety	4,419,039	3,801,282
Judiciary and courts	4,826,875	4,780,017
Corrections	3,626,451	3,423,276
Highways and bridges	8,900,215	9,843,578
Public health	8,647,073	8,674,753
Public welfare	526,706	680,631
Education	353,035	373,764
Interest on long-term debt	0	678,441
Total expenses	36,999,011	36,841,910
Change in net position	(6,185,643)	(6,742,825)
Net position - beginning	46,741,437	55,065,675
Implementation of GASB 75	0	(1,581,413)
Net position - beginning, restated	46,741,437	53,484,262
Net position, ending	\$40,555,794	\$46,741,437

The County's 2018 total revenues come from a variety of sources including 31% from property taxes, and 26% comes from some other type of tax. Another 25% comes from fees charged for services.

Adams County, Illinois

Management Discussion and Analysis

The County's 2018 expenses cover a range of services, with about 25% related to highways and bridges. Public health accounts for 23%. Another 15% is each from general control and administration, and 13% from judiciary and courts expenses. Public safety expenses account for another 12%.

Net position decreased \$6,185,643 over the previous year. For the fiscal year ended November 30, 2018 revenues from governmental activities totaled \$30,813,368. Tax revenues \$17,669,850 or 57% represent the largest source.

In the following table, we have presented the cost of each of the County's functions as well as the net cost (total cost less revenues generated by the activities) for each. Net costs help to show what functions are being covered by direct revenue and those that are covered by the net revenue of others.

For the year ended November 30, 2018

	Total Cost of Service	Net Cost of Service
General control and administration	\$5,699,616	(\$4,441,232)
Public safety	4,419,039	(3,904,280)
Judiciary and courts	4,826,875	(2,354,798)
Corrections	3,626,451	(2,665,556)
Highways and bridges	8,900,215	(7,221,088)
Public health	8,647,073	(2,829,122)
Public welfare	526,706	(526,706)
Education	353,035	(353,035)
Interest on long-term debt	0	0
Total governmental activities	\$36,999,011	(\$24,295,817)

For the year ended November 30, 2017

	Total Cost of Service	Net Cost of Service
General control and administration	\$4,586,168	(\$3,264,539)
Public safety	3,801,282	(3,415,066)
Judiciary and courts	4,780,017	(2,244,951)
Corrections	3,423,276	(2,299,678)
Highways and bridges	9,843,578	(8,426,955)
Public Health	8,674,753	(2,959,383)
Public welfare	680,631	(680,631)
Education	373,764	(373,764)
Interest on long-term debt	678,441	(678,441)
Total governmental activities	\$36,841,910	(\$24,343,408)

For the fiscal year ended November 30, 2018 expenses for governmental activities totaled \$36,999,011. Highway and bridges expenses accounted for \$8,900,215 or 24% of the governmental activities total. Various funds established for the County Highway Department account for these expenditures.

Adams County, Illinois

Management Discussion and Analysis

Public health expenses represented \$8,647,073 (23%) of the total governmental activities expenditures in 2018. Expenses relating to the Health Department.

General control and administrative expenses totaled for \$5,699,616 or 15% of the governmental activities total. These expenses are used for the operations of departments conducting such functions as administrative and financial functions, elections, document recording and retrieval, and assessment of property.

Judiciary and courts expenses represented \$4,826,875 (13%) in 2018. Expenses relating to the circuit court, public defender, court services, probation services, and the State's Attorney relate to this function.

Public Safety (12% of the total) accounted for \$4,419,039 in expenses during 2018. The highest percentage of public safety is directly tied to the operations of the Sheriff's Department. The animal control and emergency service function is also part of this activity group.

Corrections (10% of the total) accounted for \$3,626,451 in expenses during 2018. These expenses are directly tied to the operations of the County jail.

Public welfare expenses represented \$526,706 (1%) of the total governmental expenses activity. Expenses relate to mentally deficient persons.

Education expenses totaled \$353,035 (1%) in expenses during 2018. These expenses related to the Regional Office of Education and Cooperative Extension.

Financial Analysis of the County's Major Funds

The County uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental Funds

The focus of the County's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the County's financing requirements. In particular, unreserved fund balances may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year the County's governmental funds reported combined ending fund balances of \$9,162,060, a decrease of \$(6,844,229) in comparison with the previous fiscal year.

The general fund is the primary operating fund of the County. At the end of the current fiscal year, the unassigned fund balance of the general fund was \$2,286,540. As a measure of the general fund's liquidity, it may be useful to compare the unassigned fund balance to total fund expenses. Unassigned fund balance represents 16.9% of total general fund expenses.

The fund balance of the General Fund decreased by \$871,457 before transfers and other financing sources during the current fiscal year.

Adams County, Illinois

Management Discussion and Analysis

Budgetary Highlights

The County's budget is prepared according to Illinois law and is based on accounting for certain transactions on a cash basis of accounting. A budget to actual schedule is provided as required supplementary information for the General Fund and major special revenue funds.

General Fund Budgetary Variances

Revenues

The most significant revenue sources for all funds during fiscal year 2018 continue to be property taxes and intergovernmental sources. Intergovernmental revenues for 2018 were \$8,143,340 compared with budgeted amount of \$8,300,182. The variance is the result of the County receiving less State Income Tax revenue than expected.

Expenditures

Personnel Services remains the highest expenditure in County operations. Government service requires people to provide both services and information to the citizens it supports. It is a sizeable expenditure; however, it is also a long-term investment. Benefit payments remain a significant portion of the total personnel services costs. Pension, FICA and Health Insurance rates have all affected the total cost of personnel services.

General control and administration expenditures for 2018 were \$3,708,702 compared with budgeted amount of \$3,840,364. The County over budgeted for medical insurance and contingencies.

Ambulance Services Fund Budgetary Variances

Revenues

The most significant revenue sources during fiscal year 2018 continue to be charges for services and property taxes. Charges for services were \$2,353,040 compared to budgeted amount of \$2,997,500. The variance is a result of the County collecting less ambulance fees than expected.

Expenditures

Public health expenditures for 2018 were \$3,944,792 compared to budgeted amount of \$4,021,212. The variance is a result of the County under budgeting for Ambulance staff salaries and collection expenses.

Motor Fuel Tax Fund Budgetary Variances

Revenues

The most significant revenue sources during fiscal year 2018 continue to be intergovernmental revenue. Intergovernmental revenue for 2018 was \$1,454,950 compared to budgeted amount of \$1,330,000. The variance is a result of the County receiving more state payments than expected.

Adams County, Illinois

Management Discussion and Analysis

Expenditures

Highway and bridges expenditures for 2018 were \$1,703,238 compared to budgeted amount of \$4,700,000. The variance is due to the County over budgeting for road and bridge construction and road and bridge maintenance.

County Health Budgetary Variances

Revenues

The most significant revenue sources during fiscal year 2018 continue to be charges for services. Charges for services for 2018 was \$1,567,683 compared to budgeted amount of \$1,730,000. The variance is a result of the County receiving less revenue from serving patients than expected.

Expenditures

Public Health expenditures for 2018 were \$2,994,997 compared to budgeted amount of \$3,080,768. The variance was not significant during 2018.

Capital Assets and Debt Administration

Capital Assets

The County's investment in capital assets for its governmental activities at year end totaled \$56,663,217 (net of accumulated depreciation). This investment in capital assets includes land, buildings and improvements, equipment, and highway infrastructure such as roads and bridges. There were \$17,154,749 of capital asset additions recorded during the year and \$6,147,022 of depreciation charges were expensed on the total capital assets. More detailed information can be found in Note 4 of the financial statements.

Major capital asset events during the fiscal year included the following:

- Work in Progress = \$15,065,716
- Infrastructure = \$1,713,183

Net Book Value of Capital Assets at November 30,	2018	2017
Land and other nondepreciable assets	\$19,548,524	\$4,566,053
Buildings and improvements	11,598,871	12,090,654
Vehicles	745,799	745,983
Furniture, fixtures, and equipment	529,556	683,208
Infrastructure	24,240,467	27,572,850
Total	\$56,663,217	\$45,658,748

Adams County, Illinois

Management Discussion and Analysis

Debt Administration

At November 30, 2018, the County had \$16,003,717 in governmental activities long term debt which consisted of general obligation bonds and accrued compensated absences. Amounts due next year on these obligations are \$1,482,630. See Note 10 for details of debt.

Outstanding Debt at November 30,	2018	2017
Bonds payable, net of premiums	\$14,800,542	\$5,270,857
Notes payable	600,000	800,000
Accrued compensated absences	603,175	538,318
Total	\$16,003,717	\$6,609,175

Economic Factors

The major goal of the FY2019 budget is to continue providing the same range and level of services while decreasing expenditures to a level that will allow the County to build a reserve fund of 30-60 days operating expenses, and avoid the overall financial condition of the County being compromised by the Ambulance Department. Accordingly, the County will focus on controlling expenditures and eliminating unnecessary expenses wherever possible.

The County recognizes the State still faces serious financial challenges. A major fiscal concern is that legislative changes enacted by the General Assembly will likely have a significant negative impact on revenue by capping fees the County can charge, primarily by the Circuit Clerk, and failing to address the possibility of unfunded mandates the County will have to absorb.

Requests for Information

This financial report provides a general over view of Adams County, Illinois's finances for anyone interested in this government's finances. Questions concerning any of the information provided in this report or requests for additional information should be addressed to:

ADAMS COUNTY TREASURER
507 VERMONT ST STE G12
QUINCY, IL 62301-2998
(217) 277-2245
e-mail: treasurer@adams.co.il.us

Audit reports are available. Paper copies are available by contacting the Adams County Clerk Office at (217) 277-2150. Digital copies of current and past reports are available at the following website:
<http://www.co.adams.il.us/treasurer/annualreports.htm>

Basic Financial Statements

Adams County, Illinois

Statement of Net Position

November 30, 2018

	Governmental Activities
ASSETS AND DEFERRED OUTFLOWS OF RESOURCES	
Cash and cash equivalents	\$8,411,824
Investments	5,979,471
Receivables, net of allowance for uncollectibles:	
Due from State of Illinois	1,925,790
Accounts receivable	1,769,485
Inventory	72,880
Total current assets	18,159,450
Capital assets:	
Land and other nondepreciable assets	19,548,524
Depreciable property and equipment, net of depreciation	37,114,693
Total capital assets	56,663,217
Deferred outflows of resources -	
Deferred outflows of pension resources	5,506,815
Deferred outflows of other postemployment benefit resources	69,552
Total deferred outflows of resources	5,576,367
Total assets and deferred outflows of resources	80,399,034
LIABILITIES AND DEFERRED INFLOWS OF RESOURCES	
Current liabilities:	
Accounts payable	4,243,323
Accrued payroll	551,839
Funds held in trust for others	33,300
Accrued interest payable	279,923
Notes payable, current portion (net premiums)	600,000
Bonds payable, current portion	882,630
Total current liabilities	6,591,015
Long-term liabilities:	
Accrued compensated absences	603,176
Bonds payable, noncurrent portion (net premiums)	13,917,912
Accrued other post-employment benefits	1,630,573
Net pension liability	3,697,459
Total long-term liabilities	19,849,120
Total liabilities	26,440,135
Deferred inflows of resources -	
Deferred inflows of pension resources	8,836,896
Deferred lease payments	4,300,000
Deferred inflows of other postemployment benefit resources	266,209
Total deferred inflows of resources	13,403,105
Total liabilities and deferred inflows of resources	39,843,240
NET POSITION	
Net investment in capital assets	41,262,675
Restricted	10,810,435
Unrestricted	(11,517,316)
Total net position	\$40,555,794

See Accompanying Notes to Financial Statements.

Adams County, Illinois

Statement of Activities

For the Year Ended November 30, 2018

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Governmental activities:					
General control and administration	\$5,699,616	\$967,615	\$286,292	\$4,477	(\$4,441,232)
Public safety	4,419,039	349,298	165,461	0	(3,904,280)
Judiciary and courts	4,826,875	1,693,682	778,395	0	(2,354,798)
Corrections	3,626,451	131,410	829,485	0	(2,665,556)
Highways and bridges	8,900,216	162,452	62,097	1,454,579	(7,221,088)
Public health	8,647,073	4,391,242	1,426,709	0	(2,829,122)
Public welfare	526,706	0	0	0	(526,706)
Education	353,035	0	0	0	(353,035)
Interest on long-term debt	0	0	0	0	0
Total governmental activities	\$36,999,011	\$7,695,699	\$3,548,439	\$1,459,056	(24,295,817)

General revenues:

Taxes:

Property taxes	9,520,429
Sales taxes	2,228,544
Public safety taxes	1,753,734
Income taxes	1,899,137
Other taxes	2,268,006
Interest income	292,960
Miscellaneous	147,364

Total general revenues	18,110,174
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Change in net position	(6,185,643)
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Net position - beginning	46,741,437
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Net position - ending	\$40,555,794
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See Accompanying Notes to Financial Statements.

Adams County, Illinois

Governmental Funds

Balance Sheet

November 30, 2018

ASSETS	General	Ambulance Services	Motor Fuel Tax	Health Department	Capital Expenses	Other Governmental Funds	Total Governmental Funds
Cash and cash equivalents	\$152,452	\$2,997	\$1,273,787	\$832,614	\$293,438	\$5,782,393	\$8,337,681
Investments	0	0	2,478,123	0	3,501,348	0	5,979,471
Receivables, net of allowance:							
Due from State of Illinois	1,137,017	0	93,655	247,958	435,272	11,888	1,925,790
Accounts receivable	186,366	1,123,349	0	219,190	0	240,580	1,769,485
Inventory	0	0	0	72,880	0	0	72,880
Due from other funds	1,558,020	0	0	0	0	415,000	1,973,020
Total assets	\$3,033,855	\$1,126,346	\$3,845,565	\$1,372,642	\$4,230,058	\$6,449,861	\$20,058,327
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES							
Liabilities:							
Accounts payable	\$388,609	\$5,624	\$37,418	\$65,896	\$3,182,508	\$358,053	\$4,038,108
Accrued payroll	208,795	55,920	9,672	0	0	277,452	551,839
Funds held in trust for others	0	0	0	0	0	33,300	33,300
Due to other funds	0	1,891,821	0	0	0	81,199	1,973,020
Total liabilities	597,404	1,953,365	47,090	65,896	3,182,508	750,004	6,596,267
Deferred inflows of resources -							
Deferred lease payments	0	0	0	0	4,300,000	0	4,300,000
Fund balances:							
Nonspendable	0	0	0	72,880	0	0	72,880
Restricted	0	0	3,798,475	1,233,866	0	5,705,214	10,737,555
Committed	149,911	0	0	0	0	0	149,911
Assigned	0	0	0	0	0	0	0
Unassigned	2,286,540	(827,019)	0	0	(3,252,450)	(5,357)	(1,798,286)
Total fund balances	2,436,451	(827,019)	3,798,475	1,306,746	(3,252,450)	5,699,857	9,162,060
Total liabilities, deferred inflows of resources and fund balances	\$3,033,855	\$1,126,346	\$3,845,565	\$1,372,642	\$4,230,058	\$6,449,861	\$20,058,327

See Accompanying Notes to Financial Statements.

Adams County, Illinois

Reconciliation of the Balance Sheet to the Statement of Net Position

November 30, 2018

Total fund balances - governmental funds	\$9,162,060
Amounts reported for governmental activities in the statement of net position are different because:	
An internal service fund is used to account for county and employee health insurance premiums. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net position.	
	(131,072)
Accrued long-term employee benefits are not due and payable in the current period and therefore are not reported as liabilities of the funds, but are included as liabilities and deferred items in the statement of net position	
Accrued net pension liability and related deferred resources	(7,027,540)
Accrued other post employment benefits liability and related deferred resources	(1,827,230)
Capital assets used in governmental activities are not financial resources and therefore are not reported as assets in governmental funds. Net book value of assets reported.	
	56,663,217
Economic gain on refunding revenue is amortized over the life of the bonds in the governmental activities, but recognized as revenue when received in the governmental funds.	
	0
Long-term liabilities not due and payable with the current resources are not reported in the funds:	
Accrued compensated absences	(603,176)
Accrued interest payable	(279,923)
Notes payable	(600,000)
Bonds payable, net of premiums	(14,800,542)
Total net position - governmental activities	<u>\$40,555,794</u>

See Accompanying Notes to Financial Statements.

Adams County, Illinois

Governmental Funds

Statement of Revenues, Expenditures and Changes in Fund Balances

For the Year Ended November 30, 2018

	General	Ambulance Services	Motor Fuel Tax	Health Department	Capital Expenses	Other Governmental Funds	Total Governmental Funds
Revenues:							
Property taxes	\$2,806,137	\$701,589	\$0	\$200,538	\$0	\$5,812,165	\$9,520,429
Intergovernmental revenue	7,874,339	105,350	1,454,579	1,372,330	1,753,734	614,039	13,174,371
Charges for services	639,258	2,763,387	0	1,625,670	0	704,587	5,732,902
Fees and fines	1,158,889	0	0	0	0	734,742	1,893,631
Licenses and permits	46,989	0	0	0	0	22,177	69,166
Interest	60,293	1,210	41,181	206	104,761	15,156	222,807
Other revenue	62,615	695	0	45,582	0	5,412	114,304
Total revenues	12,648,520	3,572,231	1,495,760	3,244,326	1,858,495	7,908,278	30,727,610
Expenditures:							
Current:							
General control and administration	3,879,258	0	0	0	0	1,415,191	5,294,449
Public safety	2,980,773	0	0	0	640,601	600,022	4,221,396
Judiciary and court related	3,211,177	0	0	0	0	1,176,790	4,387,967
Corrections	3,071,771	0	0	0	0	475,338	3,547,109
Highways and bridges	60,000	0	958,994	0	0	2,376,334	3,395,328
Public health	-	3,809,528	0	2,977,326	0	1,103,567	7,890,421
Public welfare	-	0	0	0	0	526,706	526,706
Education	179,002	0	0	0	0	161,943	340,945
Debt service:							
Principal	0	200,000	0	0	0	455,000	655,000
Interest	0	21,819	0	0	0	135,950	157,769
Capital outlay	137,996	26,955	766,581	0	15,044,236	1,178,981	17,154,749
Total expenditures	13,519,977	4,058,302	1,725,575	2,977,326	15,684,837	9,605,822	47,571,839
Excess (deficiency) of revenues over expenditures	(871,457)	(486,071)	(229,815)	267,000	(13,826,342)	(1,697,544)	(16,844,229)
Other financing sources and (uses)							
Transfers in	326,258	0	0	0	0	601,400	927,658
Transfers out	(601,400)	0	0	0	0	(326,258)	(927,658)
Proceeds from long-term debt	0	0	0	0	10,000,000	0	10,000,000
Total other financing sources (uses)	(275,142)	0	0	0	10,000,000	275,142	10,000,000
Net change in fund balance	(1,146,599)	(486,071)	(229,815)	267,000	(3,826,342)	(1,422,402)	(6,844,229)
Fund balances (deficit), beginning of year	3,583,050	(340,948)	4,028,290	1,039,746	573,892	7,122,259	16,006,289
Fund balances (deficit), end of year	\$2,436,451	(\$827,019)	\$3,798,475	\$1,306,746	(\$3,252,450)	\$5,699,857	\$9,162,060

See Accompanying Notes to Financial Statements.

Adams County, Illinois

Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances to the Statement of Activities For the Year Ended November 30, 2018

Net change in fund balance - Governmental funds	(\$6,844,229)
Amounts reported for governmental activities in the statement of activities are different because:	
An internal service fund is used to account for county and employee health insurance premiums. The net revenue of the internal service fund is reported with governmental activities.	
	(98,637)
Capital outlays are reported in governmental funds as expenditures. However, in the statement of activities, the cost of those assets is allocated over their useful lives as depreciation expense. Donated capital assets are only reported in the statement of activities. This is the amount by which depreciation expense exceeds newly capitalized fixed assets in the period.	
	11,004,469
The issuance of long-term debt and related costs are shown on the fund financial statements as other financing sources (uses) and current expenditures, but are recorded as long-term liabilities and deferred outflows of resources on the government-wide statements	
Issuance of bonds	(10,000,000)
Principal payments on notes payable are reported in governmental funds as expenditures However, only the interest on notes payables are recorded in the statement of activities. This is the amount of principal payments in the period.	
	200,000
Principal payments on bonds payable are reported in governmental funds as expenditures However, only the interest on bonds payables are recorded in the statement of activities. This is the amount of principal payments in the period.	
	455,000
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as an expenditure in the governmental funds.	
Change in accrued interest payable	(228,890)
Change in other post-employment benefits	25,575
Amortization of bond premiums and discounts	15,315
Amortization of gain on refunding	457,103
Change in non current accrued compensated absences	(64,858)
Change in net pension liability and deferred pension sources	(1,106,491)
	<hr/>
Change in net position of governmental activities	<u><u>(\$6,185,643)</u></u>

See Accompanying Notes to Financial Statements.

Adams County, Illinois

Proprietary Funds

Statement of Net Position

November 30, 2018

	<u>Internal Service Fund Medical Insurance</u>
ASSETS	
Cash in banks	\$74,143
Due from other funds	0
Total assets	74,143
LIABILITIES	
Accrued payroll	0
Accounts payable	148,219
Claims payable	56,996
Total liabilities	205,215
NET POSITION	
Unrestricted (deficit)	(131,072)
Total net position	(\$131,072)

See Accompanying Notes to Financial Statements.

Adams County, Illinois

Proprietary Funds

Statement of Revenues, Expenses and Changes in Net Position

For the Year Ended November 30, 2018

	<u>Internal Service Fund Medical Insurance</u>
Operating revenues - Contribution	\$2,564,621
<u>Total operating revenues</u>	<u>2,564,621</u>
Operating expenses - Health insurance premiums	2,665,419
<u>Total operating expenses</u>	<u>2,665,419</u>
Operating income (loss)	(100,798)
Non-operating income (loss)	2,161
<u>Income (loss) before other financing sources (uses)</u>	<u>(98,637)</u>
Other financing sources (uses):	
Transfers in	0
Transfers out	0
<u>Total other financing sources (uses)</u>	<u>0</u>
Change in net position	(98,637)
Net position (deficit), beginning of year	(32,435)
<u>Net position (deficit), end of year</u>	<u>(\$131,072)</u>

See Accompanying Notes to Financial Statements.

Adams County, Illinois

Proprietary Funds

Statement of Cash Flows

For the Year Ended November 30, 2018

	<u>Internal Service Fund Medical Insurance</u>
CASH FLOWS FROM OPERATING ACTIVITIES:	
Receipts from employees and Board	\$2,564,621
Payment to suppliers	(2,536,732)
Net cash provided by (used in) operating activities	27,889
CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES	
	0
CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES:	
Transfers in	0
Transfers out	0
Net cash provided by noncapital financing activities	0
CASH FLOWS FROM INVESTING ACTIVITIES	
Interest income	2,161
Net cash provided by investing activities	2,161
Net increase (decrease) in cash	30,050
Cash, beginning of year	44,093
Cash, end of year	\$74,143
RECONCILIATION:	
Net operating income (loss)	(\$100,798)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:	
Change in operating assets and liabilities:	
Receivables	0
Advances from other funds	0
Accounts payable and claims payable	128,687
Net cash provided by (used in) operating activities	\$27,889

See Accompanying Notes to Financial Statements.

Adams County, Illinois

Statement of Fiduciary Net Position

November 30, 2018

ASSETS	Agency Funds
Cash in banks	\$4,456,555
Investments	7,513
Accounts receivable	7,706
Due from other governments	134,482
Total assets	\$4,606,256
LIABILITIES AND DEFERRED INFLOWS OF RESOURCES	
Liabilities:	
Accounts payable	\$275,243
Agency funds due to others	4,331,013
Total liabilities	\$4,606,256

See Accompanying Notes to Financial Statements.

Adams County, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies

Introduction

The financial statements of Adams County, Illinois (the "County") have been prepared in accordance with accounting principles generally accepted in the United States (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The significant accounting principles and policies utilized by the County are described below.

The County was formed in 1825. Adams is a county of the second class as defined under Illinois statute and operates under an elected county board form of government. The County provides the following services: general government, public safety, judiciary and courts, corrections, highways and bridges, public health, public welfare, and education.

Reporting Entity

The County is governed by a twenty-one member County Board. The accompanying financial statements present the primary government, organizations for which the primary government is financially accountable, and other organizations for which the primary government is not accountable, but for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity's financial statements to be misleading or incomplete. Component units are legally separate organizations for which the elected officials are financially accountable or whose exclusion would render the financial statements misleading because of nature and significance of their relationship. Based on these criteria, the County is considered a primary government and there are no other organizations or agencies whose financial statements should be combined and presented with these financial statements.

Basis of Presentation

Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) display information about the reporting government as a whole. These statements include all the financial activities of the County, except for the fiduciary funds. The fiduciary funds are only reported in the statements of fiduciary net position at the fund financial statement level. The governmental activities column incorporates data from governmental funds and internal service funds. Eliminations have been made to minimize the double counting of internal transactions. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

Adams County, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (continued)

Basis of Presentation (continued)

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. Direct expenses are those that are specifically associated with and are clearly identifiable to a particular function. Program revenues include (a) charges paid by the recipients for goods or services offered by the programs and (b) grants and contributions that are restricted to meeting the operational or capital requirements of a particular program. Revenues that are not classified as program revenues, including all taxes, are presented as general revenues.

The County applies restricted resources first when an expense is incurred for a purpose for which both restricted and unrestricted net position are available. Depreciation expense that can be specifically identified by function is included in the direct expenses of each function. Interest on general long-term debt is considered an indirect expense and is reported separately on the statement of activities.

Fund Financial Statements

The fund statements provide information about the County's funds, including fiduciary funds. Separate statements for each fund category-governmental, proprietary, and fiduciary-are presented. The emphasis of fund financial statements is on major funds, each displayed in a separate column. All remaining governmental funds are aggregated and reported as other governmental funds.

The County reports the following major governmental funds:

General Fund - This is the County's primary operating fund. It accounts for all financial activity that is not accounted for and reported in another fund. The General Fund consists of the County General Fund and Working Cash Fund. A brief description of the County's General funds follows:

General Fund - This fund is the County's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund. The services which are administered by the Department and accounted for in the general fund include general control and administration, public safety, judiciary and court related, corrections, and education.

Working Cash Fund - This fund consists of County cash reserves.

Ambulance Services Fund - This fund accounts for revenue and expenditures related to the operations of the County Ambulance.

Motor Fuel Tax Fund - This fund accounts for revenue and expenditures of Motor Fuel Tax, including, but not limited to salaries, road and bridge construction, and purchase of machinery and equipment.

Adams County, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (continued)

Basis of Presentation (continued)

Health Department Fund - This fund accounts for revenue and expenditures of County Health Department, including, but not limited to, the following services clinical and environmental services, family and health and community education, and supportive services.

Capital Expenses Fund - This fund accounts for public safety tax revenues and expenditures related to the construction of the new County jail.

Proprietary:

- Internal Service Fund - This fund accounts for financing of goods or services provided by one department or agency to other departments or agencies of the County on a cost-reimbursement basis. The County administers the following internal service fund:

Health Insurance - This fund accounts for employee and County Board medical premiums.

Fiduciary:

- Agency Funds - These funds account for monies held by the County in a fiduciary capacity.

Measurement Focus and Basis of Accounting

The government-wide, proprietary fund, and fiduciary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash transaction takes place. Nonexchange transactions, in which the County gives or receives value without directly receiving or giving equal value in exchange, include property taxes, grants, entitlements, and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants, entitlements, and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

The governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available (susceptible to accrual). "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the County considers all imposed nonexchange revenues reported in the governmental funds to be available if the revenues are collected within 60 days after the end of the current fiscal year.

Adams County, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (continued)

Measurement Focus and Basis of Accounting (continued)

Expenditures are recognized when the related fund liability is incurred, except for principal and interest on general long-term debt, claims and judgments, and compensated absences, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases are reported as other financing sources.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Amounts reported as program revenues include (1) charges to customers or applicants for goods, services, or privileges provided, (2) operating grants and contributions, and (3) capital grants and contributions. Internally dedicated resources are reported as general revenue rather than as program revenues. Likewise, general revenues include all taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the County's enterprise funds are charges to customers for services. Operating expenses for enterprise funds include the cost of services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues.

When both restricted and unrestricted resources are available for use, it is the County's policy to use restricted resources first, then unrestricted resources as they are needed.

Use of Estimates

The preparation of financial statements in accordance with accounting principles generally accepted in the United States requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures during the reporting period. Actual results could differ from those estimates.

Budgetary Basis of Accounting

While the County is reporting financial position, results of operations and changes in fund balance on the basis of generally accepted accounting principles (GAAP), the budgetary basis is based upon accounting for certain transactions on a basis of cash receipts, disbursements and encumbrances.

Adams County, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (continued)

Budgetary Basis of Accounting (continued)

The major differences between the budget basis and GAAP basis are as follows:

1. Revenues are recorded when received in cash (budget) as opposed to when susceptible to accrual.
2. Expenditures are recorded when paid in cash (budget) as opposed to when the liability is incurred.
3. Encumbrances are treated as expenditures (budget) rather than as a reservation of fund balance.
4. Advances in and advances out are operating transactions (budget) as opposed to balance sheets transactions.

The appropriated budget is prepared by fund, function, and department. The County's department heads may make transfers of appropriations within a department. Transfers of appropriations between departments require the approval of the Board. The legal level of budgetary control (i.e., the level at which expenditures may not legally exceed appropriations) is the fund level. Appropriations in all budgeted funds lapse at the end of the fiscal year even if they have related encumbrances.

Cash and Investments

The County considers all highly liquid investments with an original maturity of three months or less to be cash equivalents. The County considers deposits with financial institutions, including nonnegotiable certificates of deposit, to be nonparticipating contracts reported at cost.

The cash balances of most of the County funds are pooled and invested. Each fund's share of the investment pool is reflected on its respective balance sheet.

Investments are stated at fair value, which is the amount at which an investment could be exchanged in a current transaction between willing parties. Fair values are based on quoted market prices.

The County is a participant in the Local Government Investment Pool (LGIP) which is authorized in Illinois Compiled Statutes 30 ILCS 235 under the Public Funds Investment Act. The LGIP is not registered with the Securities Exchange Commission as an investment company. The LGIP operates and reports to participants on the amortized cost basis. LGIP pool shares are bought and redeemed at \$1 based on the amortized cost of the investments in LGIP. The investment is not subject to the fair value hierarchy disclosures.

Accounts Receivable

The County's property tax is levied each year on all taxable real property located in the County. The 2017 property tax levy is recorded as revenue by the County in accordance with the applicable measurement focus and basis of accounting for fiscal year 2018. The County must file its tax levy by the last Tuesday of December each year. The 2017 levy was approved on December 12, 2017. The 2018 levy was approved on December 11, 2018.

Adams County, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (continued)

Accounts Receivable (continued)

The township assessors are responsible for assessment of all taxable real property within the County. The County Clerk computes the annual tax of each parcel of real property and prepares tax books used by the County Collector as a basis for issuing tax bills to all taxpayers in the County.

Property taxes are collected by the County Treasurer, who remits to the units their respective share of the collections. Taxes levied in 2017 became due and payable in two installments, generally in July 2018 and September 2018. The owner of real property on January 1 (lien date) in any year is liable for taxes of that year.

Receivables at November 30, 2018, for the Ambulance Services Fund are net of allowance for uncollectable. The allowance for uncollectable in the Ambulance Services Fund was \$748,899 at November 30, 2018.

Inventories and Prepaid Items

Inventories are valued at cost using the first-in/first-out (FIFO) method. The costs of governmental fund type inventories are recorded as expenditures when consumed rather than when purchased. The County's inventory consists of Health Department expendable immunization vaccines. Prepaid items represent payments made by the County for which benefits extend beyond November 30, 2018. The costs of governmental fund type prepaid items are recorded as expenditures when consumed rather than when purchased.

Capital Assets

Purchased or constructed capital assets, including property, plant, equipment, and infrastructure (roads, bridges, and similar items), are reported at cost or estimated historical cost in the government-wide financial statements. The County defines capital assets as assets with an initial cost of more than \$5,000 and an estimated life in excess of one year.

Additions or improvements that significantly extend the useful life of an asset, or that significantly increase the capacity of an asset are capitalized. Expenditures for equipment, vehicles, real property acquisitions, improvements, and infrastructure are recorded as capital outlay. Donated assets are recorded at their acquisition value at the date of donation. Maintenance and repairs of a routine nature are charged to expenses/expenditures as incurred and are not capitalized.

Capital assets are depreciated using the straight-line method over the following estimated useful lives:

Buildings and improvements	20 - 50 years
Automotive	5 - 10 years
Furniture, fixtures and equipment	5 - 10 years

Capital assets not being depreciated include land and construction in progress.

Adams County, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (continued)

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of net position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, deferred outflows of resources, represents a consumption of net position that applies to future periods and so will not be recognized as an outflow of resources (expenses/expenditures) until then. In addition to liabilities, the statement of net position will sometimes report a separate section, deferred inflows of resources, represents an acquisition of net position that applies to future periods and so will not be recognized as an inflow of resources (revenue) until that time.

Compensated Absences

The County's vacation policy allows employees to earn vacation hours on a monthly basis, at various rates, based on years of employment. Upon separation, any unused vacation is paid out at the current salary rate.

The County's sick leave policy allows employees to earn sick leave hours at various rates, based on years of employment. Upon separation, any unused sick leave hours will be applied towards years of service for the employee's retirement benefit with IMRF. No monetary obligation exists except at the Health Dept. Health Department employees have the option to turn in sixty (60) days of sick leave and be paid for thirty (30) days at their current wage rate or to apply the balance of unused sick leave over the sixty (60) days to the employee's retirement benefit with IMRF.

All vacation and sick leave is accrued when incurred in the government-wide and proprietary fund statements, with vacation accruals being payable within one year. A liability for these amounts is reported in the governmental funds only if they have matured, for example, as a result of employee resignations and retirements.

Pension Plan

For purposes of measuring the net pension liability, deferred outflows of resources and deferred inflows of resources related to pensions, and pension expense, information about the fiduciary net position of the Illinois Municipal Retirement Fund (IMRF) and additions to/deductions from IMRF's fiduciary net position have been determined on the same basis as they are reported by IMRF. For this purpose, benefit payments (including refunds of employee contributions) are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Other Post-Employment ("OPEB") Obligations

The County's net OPEB Obligation is recognized as a liability and OPEB expense is expensed, as determined by the County's actuary, in the government-wide financial statements and proprietary fund financial statements.

Adams County, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (continued)

Long-Term Obligations

In the government-wide financial statements and proprietary fund types in the fund statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net position. Bonds payable are reported net of applicable bond premium or discount.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

Net Position

Net position represents the difference between assets and deferred outflows of resources and liabilities and deferred inflows of resources. Net investment in capital assets consists of capital assets, net of accumulated depreciation, reduced by the outstanding balance of any long-term debt used to build or acquire the capital assets. Net position is reported as restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments, or imposed by law through constitutional provisions or enabling legislation.

When both restricted and unrestricted resources are available for use, it is the County's policy to use externally restricted resources first.

Fund Balances

In the fund financial statements, governmental funds report aggregate amounts for five classifications of fund balances based on the constraints imposed on the use of these resources. The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form – prepaid items or inventories or (b) legally or contractually required to be maintained intact.

The spendable portion of the fund balance comprises the remaining four classifications: restricted, committed, assigned, and unassigned.

Restricted fund balance: This classification reflects the constraints imposed on resources either (a) externally by creditors, grantors, contributors, or laws or regulations of other governments or (b) imposed by law through constitutional provisions or enabling legislation.

Adams County, Illinois

Notes to Financial Statements

Note 1: Summary of Significant Accounting Policies (continued)

Committed fund balance: These amounts can only be used for specific purposes pursuant to constraints imposed by formal resolutions or ordinances of the County Board - the County's highest level of decision-making authority. Those committed amounts cannot be used for any other purpose unless the County Board removes the specified use by taking the same type of action that imposed the original commitment. This classification also includes contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contractual requirements.

Assigned fund balance: This classification reflects the amounts constrained by the County's "intent" to be used for specific purposes, but the amounts are neither restricted nor committed. The County Board has the authority to assign amounts to be used for specific purposes. Assigned fund balances include all remaining amounts (except negative balances) that are reported in governmental funds, other than the General Fund, that are not classified as nonspendable and are neither restricted nor committed.

Unassigned fund balance: This fund balance is the residual classification for the General Fund. It is also used to report negative fund balances in other governmental funds.

When both restricted and unrestricted resources are available for use, it is the County's policy to use externally restricted resources first, then unrestricted resources – committed, assigned, and unassigned – in order as needed.

Note 2: Stewardship, Compliance and Accountability

Excess of expenditures over appropriations

For the year ended November 30, 2018, expenditures exceeded appropriations in the following funds (the legal level of budgetary control) by:

Fund	Amount
States Attorney Record Automation	\$45
Sex Offender Management	79
Recorders Equipment	11,263
Court Appointed Special Advocates	64,899
IMRF	109,068
Social Security	46,956
Tuberculosis Treatment Board	6,163
Cooperative Extension	449
Developmentally Disabled	1,709
Jail Commissary	68,854
Bond Repayment	18

Adams County, Illinois

Notes to Financial Statements

Note 2: Stewardship, Compliance and Accountability (continued)

Deficit Fund Equity/Net Position

As of November 30, 2018, the Ambulance Services, Capital Expenses, Law Library funds had deficit fund balances in the amount of \$(827,019), \$(3,252,450), and \$(5,357), respectively.

Note 3: Cash and Investments

Deposits with Financial Institutions

Custodial credit risk-deposits. In the case of deposits, this is the risk that in the event of a bank failure, the County's deposits may not be returned to it. The County has a deposit policy for custodial credit risk. As of November 30, 2018, the County's bank balance was \$13,215,226 and the entire balance was insured and collateralized with securities in the County's name.

Investments

Current accounting standards establish a framework for measuring fair value. That framework provides a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value. The hierarchy gives the highest priority to unadjusted quoted prices in active markets for identical assets or liabilities (level 1 measurements) and the lowest priority to unobservable inputs (level 3 measurements). The three levels of fair value hierarchy, as described under current accounting standards, are as follows:

Level 1: Inputs to the valuation methodology are unadjusted quoted prices in active markets for identical assets or liabilities.

Level 2: Inputs to the valuation methodology include: quoted prices for similar assets or liabilities in active markets; quoted prices for identical or similar assets or liabilities in inactive markets; or inputs other than quoted prices that are observable for the asset or liability. If the asset or liability has a specified (contractual) term, the level 2 input must be observable for substantially the full term of the asset or liability.

Level 3: Inputs to the valuation methodology are unobservable and significant to the fair value measurement.

As of November 30, 2018, the County had the following investments:

	Fair Value	Level 1	Level 2
Treasury Bills	\$5,979,471	\$5,979,471	\$0

Interest rate risk. Interest rate risk is the risk that changes in market interest rates will adversely affect the fair value of an investment. Generally, the longer the maturity of an investment, the greater the sensitivity of its fair value to changes in market interest rates. The County has no specific policy on the interest rate risk at year-end.

Adams County, Illinois

Notes to Financial Statements

Note 3: Cash and Investments (continued)

Information about the sensitivity of the fair values of the County's investments to market interest rate fluctuations is provided by the following table that shows the distribution of the County's investments by maturity:

Investment Type	Remaining Maturity (in Years)			Total
	12 Months or Less	1-5 Years	5-10 Years	
Local Government Investment Pool	\$7,513	\$0	\$0	\$7,513
Treasury Bills	5,979,471	0	0	5,979,471
	\$5,986,984	\$0	\$0	\$5,986,984

Credit risk. Generally, credit risk is the risk that an issuer of an investment will not fulfill its obligation to the holder of the investment. This is measured by the assignment of a rating by a nationally recognized statistical rating organization. Presented below is the actual rating as of year-end for each investment type:

Investment Type	AAAm	Aa	Unrated	Total
Local Government Investment Pool	\$7,513	\$0	\$0	\$7,513
Treasury Bills	5,979,471	0	0	5,979,471
	\$5,986,984	\$0	\$0	\$5,986,984

Concentration of credit risk. The County's investment policy does not allow for an investment in any one issuer that is in excess of 5 percent of the County's total investments.

Custodial credit risk-investments. For an investment, this is the risk that, in the event of the failure of the counterparty, the County will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party.

As of November 30, 2018, there are no investments with custodial credit risk in that all of its investments are insured.

Foreign Currency Risk. The County has no foreign currency risk for investments at year end.

Adams County, Illinois

Notes to Financial Statements

Note 4: Capital Assets

Capital asset balances and activity for the year ended November 30, 2018, were as follows:

Governmental Activities:	Balance 11/30/17	Increases	Decreases and Transfers	Balance 11/30/18
Capital assets, not being depreciated:				
Land	\$669,633	\$0	\$0	\$669,633
Work in progress	3,896,420	15,065,716	(83,245)	18,878,891
Total capital assets, not being depreciated	4,566,053	15,065,716	(83,245)	19,548,524
Capital assets, being depreciated:				
Buildings and improvements	21,613,460		(467,000)	21,146,460
Vehicles	5,120,048	348,85	(88,254)	5,380,689
Furniture, fixtures and equipment	4,814,229	26,955	(24,181)	4,817,003
Infrastructure	105,994,266	1,713,183	83,245	107,790,694
Total capital assets, being depreciated	137,542,003	2,089,033	(496,190)	139,134,846
Accumulated depreciation:				
Buildings and improvements	(9,522,806)	(491,783)	467,000	(9,547,589)
Vehicles	(4,374,065)	(345,821)	84,996	(4,634,890)
Furniture, fixtures and equipment	(4,131,021)	(180,607)	24,181	(4,287,447)
Infrastructure	(78,421,416)	(5,128,811)		(83,550,227)
Total accumulated depreciation	(96,449,308)	(6,147,022)	576,177	(102,020,153)
Total capital assets, being depreciated, net	41,092,695	(4,057,989)	79,987	37,114,693
Governmental activities capital assets, net	\$45,658,748	\$11,007,727	(\$3,258)	\$56,663,217

Depreciation expense was charged to the governmental functions as follows:

Governmental activities:	
General control and administration	\$253,776
Judiciary and court	120,745
Public health	254,005
Public safety	154,501
Highways and bridges	5,363,995
Total depreciation expense, governmental activities	\$6,147,022

Adams County, Illinois

Notes to Financial Statements

Note 5: Retirement Plans

Illinois Municipal Retirement Fund

Plan Description - The County's defined benefit pension plan for regular employees provides retirement and disability benefits, post-retirement increases, and death benefits to plan members and beneficiaries. The County's plan is managed by the Illinois Municipal Retirement Fund (IMRF), the administrator of an agent multi-employer public pension fund. A summary of IMRF's pension benefits is provided in the "Benefits Provided" section of this document. Details of all benefits are available from IMRF. Benefit provisions are established by statute and may only be changed by the General Assembly of the State of Illinois. IMRF issues a publicly available Comprehensive Annual Financial Report that includes financial statements, detailed information about the pension plan's fiduciary net position, and required supplementary information. The report is available for download at www.imrf.org.

Benefits provided - IMRF has three benefit plans. The vast majority of IMRF members participate in the Regular Plan (RP). The Sheriff's Law Enforcement Personnel (SLEP) plan is for sheriffs, deputy sheriffs, and selected police chiefs. Counties could adopt the Elected County Official (ECO) plan for officials elected prior to August 8, 2011 (the ECO plan was closed to new participants after that date).

All three IMRF benefit plans have two tiers. Employees hired before January 1, 2011, are eligible for Tier 1 benefits. Tier 1 employees are vested for pension benefits when they have at least eight years of qualifying service credit. Tier 1 employees who retire at age 55 (at reduced benefits) or after age 60 (at full benefits) with eight years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any consecutive 48 months within the last 10 years of service, divided by 48. Under Tier 1, the pension is increased by 3% of the original amount on January 1 every year after retirement.

Employees hired *on or after* January 1, 2011, are eligible for Tier 2 benefits. For Tier 2 employees, pension benefits vest after ten years of service. Participating employees who retire at age 62 (at reduced benefits) or after age 67 (at full benefits) with ten years of service are entitled to an annual retirement benefit, payable monthly for life, in an amount equal to 1-2/3% of the final rate of earnings for the first 15 years of service credit, plus 2% for each year of service credit after 15 years to a maximum of 75% of their final rate of earnings. Final rate of earnings is the highest total earnings during any 96 consecutive months within the last 10 years of service, divided by 96. Under Tier 2, the pension is increased on January 1 every year after retirement, upon reaching age 67, by the *lesser* of:

- 3% of the original pension amount, or
- 1/2 of the increase in the Consumer Price Index of the original pension amount.

Adams County, Illinois

Notes to Financial Statements

Note 5: Retirement Plans (continued)

Regular Personnel (Non-SLEP)

Employees Covered by the Benefit Terms - At December 31, 2017, the following employees were covered by the benefit terms:

Retirees or beneficiaries currently receiving benefits	238
Inactive plan member entitled to but not yet receiving benefits	141
Active employees	259
<hr/>	
Total	638

Contributions - As set by statute, the County's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2017 was 11.47%. For the fiscal year ended November 30, 2018, the County contributed \$1,530,584 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Net Pension Liability - The County's Net Pension Liability was measured as of December 31, 2017, and the total pension liability used to calculate the Net Pension Liability was determined by an annual actuarial valuation as of that date.

Actuarial assumptions - The following are the methods and assumptions used to determine total pension liability at December 31, 2017:

- The **Actuarial Cost Method** used was Entry Age Normal.
- The **Asset Valuation Method** used was Market Value of Assets.
- The **Inflation Rate** was assumed to be 2.50%.

Adams County, Illinois

Notes to Financial Statements

Note 5: Retirement Plans (continued)

- **Salary Increases** were expected to be 3.39% to 14.25%, including inflation.
- The **Investment Rate of Return** was assumed to be 7.50%.
- **Projected Retirement Age** was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2017 valuation according to an experience study from years 2014 to 2016.
- The IMRF-specific rates for **Mortality** (for non-disabled retirees) were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.
- For **Disabled Retirees**, an IMRF-specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). The IMRF-specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for non-disabled lives.
- For **Active Members**, an IMRF-specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.
- The **long-term expected rate of return** on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2017:

<i>Asset Class</i>	Portfolio Target Percentage	Long-Term Expected Real Rate of Return
Domestic Equity	38%	6.85%
International Equity	17%	6.75%
Fixed Income	27%	3.00%
Real Estate	8%	5.75%
Alternative Investments	9%	2.65-7.35%
Cash Equivalents	1%	2.25%
Total	100%	

Adams County, Illinois

Notes to Financial Statements

Note 5: Retirement Plans (continued)

Single Discount Rate - A Single Discount Rate of 7.50% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.50%, the municipal bond rate is 3.31%, and the resulting single discount rate is 7.50%.

Changes to Net Pension Liability

	Pension Liability (A)	Plan Net Position (B)	Net Pension Liability (A)-(B)
Balances at January 1, 2017	\$70,205,412	\$60,118,493	\$10,086,919
Changes for the year:			
Service cost	1,235,076	0	1,235,076
Interest on the total pension liability	5,199,329	0	5,199,329
Differences between expected and actual experience of the total pension liability	(755,890)	0	(755,890)
Changes in assumptions	(2,069,608)	0	(2,069,608)
Contributions - employer	0	1,430,432	(1,430,439)
Contributions - employees	0	558,439	(558,439)
Net investment income	0	10,554,900	(10,554,900)
Benefit payments, including refunds of employee contributions	(2,997,119)	(2,997,119)	0
Other (net transfer)	0	(1,256,312)	1,256,312
Net changes	611,788	8,290,340	(7,678,552)
Balance at December 31, 2017	\$70,817,200	\$68,408,833	\$2,408,367

Adams County, Illinois

Notes to Financial Statements

Note 5: Retirement Plans (continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate - The following presents the plan's net pension liability, calculated using the single discount rate of 7.50%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1% lower or 1% higher:

	1% Lower (6.50%)	Current Discount (7.50%)	1% Higher (8.50%)
Net Pension Liability	\$11,588,966	\$2,408,367	(\$5,059,062)

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

– For the year ended November 30, 2018, the County recognized pension expense of \$2,660,12. At November 30, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
<i>Deferred amounts to be recognized in pension expense in future periods:</i>		
Differences between expected and actual experience	\$578,445	\$597,083
Changes in assumptions	349,705	1,737,302
Net difference between projected and actual earnings on pension plan investments	1,956,731	4,904,747
Total deferred amounts to be recognized in pension expense in future periods	2,884,881	7,239,132
Pension contributions made subsequent to the measurement date	1,368,356	0
Total deferred amounts related to pensions	\$4,253,237	\$7,239,132

Adams County, Illinois

Notes to Financial Statements

Note 5: Retirement Plans (continued)

The County reported \$1,368,356 as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the reporting year ended November 30, 2019. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year Ending November 30:	Net Deferred Inflows of Resources
2019	(\$253,643)
2020	(788,458)
2021	(1,652,934)
2022	(1,677,216)
2023	0
Thereafter	0
Total	(\$4,354,251)

Sheriff's Law Enforcement (SLEP):

Employees Covered by the Benefit Terms - At December 31, 2017, the following employees were covered by the benefit terms:

Retirees or beneficiaries currently receiving benefits	23
Inactive plan member entitled to but not yet receiving benefits	4
Active employees	27
Total	54

Contributions - As set by statute, the County's Sheriff's Law Enforcement Plan Members are required to contribute 7.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2017 was 20.88%. For the fiscal year ended November 30, 2018, the County contributed \$392,223 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Net Pension Liability - The County's Net Pension Liability was measured as of December 31, 2017, and the total pension liability used to calculate the Net Pension Liability was determined by an annual actuarial valuation as of that date.

Adams County, Illinois

Notes to Financial Statements

Note 5: Retirement Plans (continued)

Actuarial assumptions - The following are the methods and assumptions used to determine total pension liability at December 31, 2017:

- The **Actuarial Cost Method** used was Entry Age Normal.
- The **Asset Valuation Method** used was Market Value of Assets.
- The **Inflation Rate** was assumed to be 2.50%.
- **Salary Increases** were expected to be 3.39% to 14.25%, including inflation.
- The **Investment Rate of Return** was assumed to be 7.50%.
- **Projected Retirement Age** was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2017 valuation according to an experience study from years 2014 to 2016.
- The IMRF-specific rates for **Mortality** (for non-disabled retirees) were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.
- For **Disabled Retirees**, an IMRF-specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). The IMRF-specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for non-disabled lives.
- For **Active Members**, an IMRF-specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.
- The **long-term expected rate of return** on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2017:

<i>Asset Class</i>	Portfolio Target Percentage	Long-Term Expected Real Rate of Return
Domestic Equity	37%	6.85%
International Equity	18%	6.75%
Fixed Income	28%	3.00%
Real Estate	9%	5.75%
Alternatives	7%	2.65-7.35%
Cash Equivalents	1%	2.25%
Total	100%	

Adams County, Illinois

Notes to Financial Statements

Note 5: Retirement Plans (continued)

Single Discount Rate - A Single Discount Rate of 7.50% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.50%, the municipal bond rate is 3.31%, and the resulting single discount rate is 7.50%.

Changes to Net Pension Liability

	Pension Liability (A)	Plan Net Position (B)	Net Pension Liability (A)-(B)
Balances at January 1, 2017	\$16,053,391	\$13,014,576	\$3,038,816
Changes for the year:			
Service cost	336,012	0	336,012
Interest on the total pension liability	1,193,204	0	1,193,204
Differences between expected and actual experience of the total pension liability	(455,518)	0	(455,518)
Changes in assumptions	(70,774)	0	(70,774)
Contributions - employer	0	366,763	(366,763)
Contributions - employees	0	138,614	(138,614)
Net investment income	0	2,323,303	(2,323,303)
Benefit payments, including refunds of employee contributions	(624,016)	(624,016)	0
Other (net transfer)	0	(76,011)	76,011
Net changes	378,908	2,128,653	(1,749,745)
Balance at December 31, 2017	\$16,432,300	\$15,143,229	\$1,289,071

Adams County, Illinois

Notes to Financial Statements

Note 5: Retirement Plans (continued)

Sensitivity of the Net Pension Liability to Changes in the Discount Rate - The following presents the plan's net pension liability, calculated using the single discount rate of 7.50%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1% lower or 1% higher:

	1% Lower (6.50%)	Current Discount (7.50%)	1% Higher (8.50%)
Net pension liability	\$3,635,948	\$1,289,071	(\$620,190)

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

– For the year ended November 30, 2018, the County recognized pension expense of \$510,338. At November 30, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
<i>Deferred amounts to be recognized in pension expense in future periods:</i>		
Differences between expected and actual experience	\$426,441	\$421,490
Changes in assumptions	64,735	91,039
Net difference between projected and actual earnings on pension plan investments	404,716	1,083,607
Total deferred amounts to be recognized in pension expense in future periods	895,892	1,596,136
Pension contributions made subsequent to the measurement date	349,694	0
Total deferred amounts related to pensions	\$1,245,586	\$1,596,136

The County reported \$349,694 as deferred outflows of resources related to pensions resulting from employer contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the reporting year ended November 30, 2019. Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year Ending November 30:	Net Deferred Inflows of Resources
2019	(\$15,433)
2020	(47,802)
2021	(256,888)
2022	(297,256)
2023	(39,243)
Thereafter	(43,623)
Total	(\$700,244)

Adams County, Illinois

Notes to Financial Statements

Note 5: Retirement Plans (continued)

Elected County Officials (ECO):

Employees Covered by the Benefit Terms - At December 31, 2017, the following employees were covered by the benefit terms:

Retirees or beneficiaries currently receiving benefits	3
Inactive plan member entitled to but not yet receiving benefits	0
Active employees	0
<hr/>	
Total	3

Contributions - As set by statute, the County's Regular Plan Members are required to contribute 4.5% of their annual covered salary. The statute requires employers to contribute the amount necessary, in addition to member contributions, to finance the retirement coverage of its own employees. The County's annual contribution rate for calendar year 2017 was 0.00%. For the fiscal year ended November 30, 2018, the County contributed \$0 to the plan. The County also contributes for disability benefits, death benefits, and supplemental retirement benefits, all of which are pooled at the IMRF level. Contribution rates for disability and death benefits are set by IMRF's Board of Trustees, while the supplemental retirement benefits rate is set by statute.

Net Pension Liability - The County's Net Pension Liability was measured as of December 31, 2017, and the total pension liability used to calculate the Net Pension Liability was determined by an annual actuarial valuation as of that date.

Actuarial assumptions - The following are the methods and assumptions used to determine total pension liability at December 31, 2017:

- The **Actuarial Cost Method** used was Entry Age Normal.
- The **Asset Valuation Method** used was Market Value of Assets.
- The **Inflation Rate** was assumed to be 2.50%.
- **Salary Increases** were expected to be 3.39% to 14.25%, including inflation.
- The **Investment Rate of Return** was assumed to be 7.50%.
- **Projected Retirement Age** was from the Experience-based Table of Rates, specific to the type of eligibility condition, last updated for the 2017 valuation according to an experience study from years 2014 to 2016.
- The IMRF-specific rates for **Mortality** (for non-disabled retirees) were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience.

Adams County, Illinois

Notes to Financial Statements

Note 5: Retirement Plans (continued)

- For **Disabled Retirees**, an IMRF-specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). The IMRF-specific rates were developed from the RP-2014 Disabled Retirees Mortality Table, applying the same adjustments that were applied for non-disabled lives.
- For **Active Members**, an IMRF-specific mortality table was used with fully generational projection scale MP-2014 (base year 2014). The IMRF-specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.
- The **long-term expected rate of return** on pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense, and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return to the target asset allocation percentage and adding expected inflation. The target allocation and best estimates of geometric real rates of return for each major asset class are summarized in the following table as of December 31, 2017:

<i>Asset Class</i>	Portfolio Target Percentage	Long-Term Expected Real Rate of Return
Domestic Equity	37%	6.85%
International Equity	18%	6.75%
Fixed Income	28%	3.00%
Real Estate	9%	5.75%
Alternatives	7%	2.65-7.35%
Cash Equivalents	1%	2.25%
Total	100%	

Single Discount Rate - A Single Discount Rate of 7.50% was used to measure the total pension liability. The projection of cash flow used to determine this Single Discount Rate assumed that the plan members' contributions will be made at the current contribution rate, and that employer contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. The Single Discount Rate reflects:

1. The long-term expected rate of return on pension plan investments (during the period in which the fiduciary net position is projected to be sufficient to pay benefits), and
2. The tax-exempt municipal bond rate based on an index of 20-year general obligation bonds with an average AA credit rating (which is published by the Federal Reserve) as of the measurement date (to the extent that the contributions for use with the long-term expected rate of return are not met).

Adams County, Illinois

Notes to Financial Statements

Note 5: Retirement Plans (continued)

For the purpose of the most recent valuation, the expected rate of return on plan investments is 7.50%, the municipal bond rate is 3.31%, and the resulting single discount rate is 7.50%.

Changes to Net Pension Liability

	Pension Liability (A)	Plan Net Position (B)	Net Pension Liability (A)-(B)
Balances at January 1, 2017	\$269,141	\$269,695	(\$544)
Changes for the year:			
Service Cost	0	0	0
Interest on the total pension liability	20,186	0	20,186
Differences between expected and actual experience of the total pension liability	(24,172)	0	(24,172)
Contributions - employer	(13,043)	0	(13,043)
Contributions - employees	0	0	0
Net investment income	0	20,186	(20,186)
Benefit payments, including refunds of employee contributions	0	0	0
Other (net transfer)	0	(37,790)	37,790
Net changes	(17,029)	(17,604)	575
Balance at December 31, 2017	\$252,112	\$252,091	\$21

Sensitivity of the Net Pension Liability to Changes in the Discount Rate - The following presents the plan's net pension liability, calculated using the single discount rate of 7.5%, as well as what the plan's net pension liability would be if it were calculated using a single discount rate that is 1% lower or 1% higher:

	1% Lower (6.50%)	Current Discount (7.50%)	1% Higher (8.50%)
Net pension liability	\$14,856	\$21	(\$13,352)

Adams County, Illinois

Notes to Financial Statements

Note 5: Retirement Plans (continued)

Pension Expense, Deferred Outflows of Resources, and Deferred Inflows of Resources Related to Pensions

– For the year ended November 30, 2018, the County recognized pension expense of \$0. At November 30, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
<i>Deferred amounts to be recognized in pension expense in future periods:</i>		
Differences between expected and actual experience	\$0	\$0
Changes in assumptions	0	0
Net difference between projected and actual earnings on pension plan investments	7,992	1,628
Total deferred amounts to be recognized in pension expense in future periods	7,992	1,628
Pension contributions made subsequent to the measurement date	0	0
Total deferred amounts related to pensions	\$7,992	\$1,628

Amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense in future periods as follows:

Year Ending November 30:	Net Deferred Outflows of Resources
2018	\$3,830
2019	3,260
2020	(450)
2021	(276)
2022	0
Thereafter	0
Total	\$6,364

Adams County, Illinois

Notes to Financial Statements

Note 6: Other Postemployment Benefits

Plan Description. The County administers a single-employer defined benefit health care plan. The plan provides medical insurance benefits to eligible retirees and their spouses through the County's group medical insurance plan, which covers both active and retired members. The eligibility requirements are based on the minimum requirements of the Illinois Municipal Retirement Fund. If eligible, the retiree may receive medical insurance benefits until the retiree stops paying the medical insurance premiums. The plan does not issue a standalone report.

Benefits Provided. The County does not pay any portion of the health insurance premiums for retirees; however, the retired employee receives an implicit benefit of a lower health care premium, which is spread among the cost of active employee premiums. Because the State prohibits local governments from separately rating active employees and retirees, the County charges both groups an equal, blended premium rate. Although both groups are charged the same rate, GAAP requires the actuarial amounts to be calculated using age adjusted premiums that approximate costs for retirees separately from those for active employees. The use of age adjusted premiums results in the inclusion of an implicit rate subsidy in the actuarial accrued liability. However, the County's contributions to the plan are based on actuarial valuations prepared using the blended rate premium that is actually charged.

Employees Covered by the Benefit Terms. At November 30, 2017 (most recent actuarial study), the following employees were covered by the benefit terms:

Active employees	280
Inactive employees currently receiving benefits	13
<hr/>	
Net OPEB, end of year	293
<hr/>	

Total OPEB Liability

The County's total OPEB Liability of \$1,630,573 was measured as of November 30, 2018 and was determined by an actuarial valuation as of that date.

Actuarial Methods and Assumptions. The total OPEB liability in the November 30, 2017 actuarial valuation (most recent) was determined using the following actuarial assumptions and other inputs, applied to all periods included in the measurement, unless otherwise specified:

Actuarial Cost Method	Entry Age Normal
Discount Rate	3.53%
Salary Rate Increase	3.00%
Inflation Rate	2.50%

Adams County, Illinois

Notes to Financial Statements

Note 6: Other Postemployment Benefits (continued)

Health Care Trend	Medical Plan Trends has an initial rate of 3.04% that ultimately increases to 6.00%, and then down to 5.00% over 10 years.
Morality	Rates from the December 31, 2016 IMRF Actuarial Valuation Report for male and female Regular and SLEP employees.
Retirement Rates	Rates from the December 31, 2016 IMRF Actuarial Valuation Report for male and female Regular and SLEP employees.
Withdrawal Rates	Rates from the December 31, 2016 IMRF Actuarial Valuation Report for male and female Regular and SLEP employees.
Disability Rates	Rates from the December 31, 2016 IMRF Actuarial Valuation Report for male and female Regular and SLEP employees.
Starting Per Capita Costs	<p>Starting per capita costs are based on COBRA rates. The rates are developed for actives and pre-Medicare retirees. According to GASB 45, when an employer provides benefits to both active employees and retirees through the same plan, the benefits to retirees should be segregated and measured independently for actuarial measurement purposes. The projection of future retiree benefits should be based on claims costs, or age-adjusted premiums approximating claims costs, for retirees, in accordance with actuarial standards issued by the Actuarial Standards Board. As such, rates were estimated for retirees as if they were rated on a stand-alone basis and were adjusted to reflect the difference between the Insurance Year and the Fiscal Year. These costs were then disaggregated into age-specific starting costs based on average ages and assumptions on the relationship between costs and increasing age (morbidity). Costs for Medicare eligible do not exhibit the active/retiree subsidization as seen for pre-Medicare medical and are not adjusted. It is assumed that there is no liability to the County for Medicare eligible retirees receiving coverage on a pay-all basis. This treatment follows generally accepted actuarial practice.</p>
Retiree Contribution	Medical Plan - Pre-Medicare: Retiree \$7,741 and Spouse \$9,706
Morbidity	Under Age 65: 4.00%
Coverage Status	Active employees are assumed to continue into retirement at their current coverage level as that in the active medical plan.
Election at Retirement	20% of future retirees will elect medical coverage at retirement
Marital Status	15% of active employees electing retiree coverage are assumed to be married and to elect spousal coverage with males three years older than females. Actual spouse data was used for current retirees.

Adams County, Illinois

Notes to Financial Statements

Note 6: Other Postemployment Benefits (continued)

Eligibility provisions. The following minimum requirements must be met for employees to participate in coverage:

Tier I IMRF Regular employees (enrolled in IMRF prior to January 1, 2011):

- At least 55 years old and have at least 8 years of credited service (reduced pension)
- At least 60 years old and have at least 8 years of credited service (full pension)

Tier II IMRF Regular employees (enrolled in IMRF on or after January 1, 2011):

- At least 62 years old and have at least 10 years of credited service (reduced pension)
- At least 67 years old and have at least 10 years of credited service (full pension)

Tier I IMRF SLEP employees (enrolled in IMRF prior to January 1, 2011):

- At least 50 years old and have at least 20 years of credited service

Tier II IMRF SLEP employees (enrolled in IMRF on or after January 1, 2011):

- At least 50 years old and have at least 10 years of credited service

Medical Coverage. Retirees and their eligible dependents are allowed to remain on the County's insurance plans provided that they pay the entire premium. Coverage can continue upon Medicare eligibility. Coverage ceases when premium payments cease.

Discount Rate. The County does not have a dedicated Trust to pay retiree healthcare benefits. Per GASB 75, the discount rate should be a yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher (or equivalent quality on another rating scale).

A rate of 3.53% is used, which is the S&P Municipal Bond 20-Year High-Grade Rate Index as of January 17, 2018.

Changes to Net OPEB Liability.

	Total OPEB Liability	Plan Fiduciary Net Position	Net OPEB Liability
Balances as of 11/30/2017	\$1,665,426	\$0	\$1,665,426
Service cost	69,391	0	69,391
Interest on total OPEB liability	52,429	0	52,429
Difference between expected & actual experience	0	0	0
Changes of assumptions and other inputs	(32,381)	0	(32,381)
Benefit payments	(124,211)	0	(124,211)
Other changes	(81)	0	(81)
Net changes	(34,853)	0	(34,853)
Balances as of 11/30/2018	\$1,630,573	\$0	\$1,630,573

Adams County, Illinois

Notes to Financial Statements

Note 6: Other Postemployment Benefits (continued)

Sensitivity of the total OPEB liability to changes in the discount rate. The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using a discount rate that is 1-percentage-point lower (2.27 percent) or 1-percentage-point higher (4.27 percent) than the current discount rate:

	1% Increase (2.27%)	Current Discount (3.27%)	1% Decrease (4.27%)
Total OPEB Liability	\$1,512,775	\$1,630,573	\$1,759,110

Sensitivity of the total OPEB liability to changes in the healthcare cost trend rates. The following presents the total OPEB liability of the County, as well as what the County's total OPEB liability would be if it were calculated using healthcare cost trend rates that are 1-percentage-point lower (5.0 percent decreasing to 4.0 percent) or 1-percentage-point higher (7.0 percent decreasing to 6.0 percent) than the current healthcare cost trend rates:

	1% Increase (5.0% decreasing to 4.0%)	Healthcare Cost Trend Rates (6.0% decreasing to 5.0%)	1% Decrease (7.0% decreasing to 6.0)
Total OPEB Liability	\$1,818,153	\$1,630,573	\$1,471,620

OPEB Expense and Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB

For the year ended November 30, 2018, the County recognized OPEB expense of \$98,636. At November 30, 2018, the County reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$0	\$8,944
Changes of assumptions	69,552	257,265
Total	\$69,552	\$266,209

Amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEB will be recognized in OPEB expense as follows:

Fiscal year ended November 30:

2019	(\$23,184)
2020	(23,184)
2021	(23,184)
2022	(23,184)
2023	(23,184)
Thereafter	(80,737)
Total	(\$196,657)

Adams County, Illinois

Notes to Financial Statements

Note 7: Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; natural disasters; and workers' compensation for which the County carries commercial insurance. Settled claims have not exceeded this commercial coverage in any of the past three fiscal years. There was no significant reduction in the County's insurance coverage in fiscal 2018.

The County has retained a portion of the risk of loss for its health care programs. A third-party administrator is responsible for the approval, processing, and payment of claims, after which the County is billed for reimbursement. Purchased stop-loss coverage pays health insurance claims in excess of \$80,000 per individual with an unlimited maximum benefit per individual per life time and aggregate stop loss at a minimum of \$2,324,011 over an annual liability period.

A reconciliation of health claims payable due for fiscal year ended November 30, 2018, 2017, and 2016 is as follows:

	2018	2017	2016
Claims payable, beginning of year	\$74,400	\$166,885	\$100,659
Add: estimated claims incurred	2,519,328	2,217,316	2,354,584
Less: claims paid	(2,536,732)	(2,309,801)	(2,288,358)
Total	\$56,996	\$74,400	\$166,885

This liability is reported in the Internal Service Fund at November 30, 2018 based on the requirements of accounting principles generally accepted in the United States of America which requires that a liability for claims be reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. This liability includes an amount for claims that have been incurred but not reported. Because actual claims liabilities depend on such complex factors as inflation, changes in legal doctrines and damage awards, the process used in computing claims liability does not necessarily result in an exact amount. Claims liabilities are reevaluated periodically to take into consideration recently settled claims, the frequency of claims and other economic and social factors.

Note 8: Intergovernmental Lessor Agreement with City of Quincy

During fiscal year 2017, the County entered into an intergovernmental agreement to lease space to the City of Quincy for the Quincy Police Department. The County is constructing a new police department for the City as part of the County's new Detention Facility. The County is responsible for all liability and obligations in connection with the construction and maintenance or repair to the facility. Upon completion of the building, the City will pay the County \$1 annually for 20 years for the leased and shared space. In addition, the City paid the County \$4,000,000 for to the construction of the police department within the County's Detention Facility and \$300,000 for the installation of the water system. The City will pay the County \$200,000 on completion of the building for future maintenance costs on common areas. After those maintenance fees have been expended the City will pay for 50% of the maintenance costs of common areas. Due to the nature of the agreement, the \$4,300,000 is shown as deferred lease payments on the Statement of Net Position and will be amortized over the 20 year lease period when construction is completed.

Adams County, Illinois

Notes to Financial Statements

Note 9: Leases

The County leases software under an operating lease agreement which expires in 2020. Total lease expense paid for November 30, 2018 was \$44,100. The following is a schedule of future minimum lease payments under operating leases at November 30, 2018:

	Operating Leases
2019	\$44,100
2020	33,075
Total	\$77,175

Note 10: Long-Term Obligations

General Obligation Bonds - The County issues general obligation bonds to provide funds for the acquisition and construction of major capital facilities. General obligation bonds have been issued for governmental activities. General obligation bonds are direct obligations and pledge the full faith and credit of the County. General obligation bonds outstanding at November 30, 2018 are as follows:

Governmental Activities:

General Obligation Bonds	Sales Date	Original Borrowing	Interest Rates to Maturity	Final Maturity	Outstanding 11/30/18
Series 2017 - Refund	3/16/17	\$5,150,000	2.00-3.00	2/15/2028	\$4,695,000
Series 2017 – Alt Rev	12/26/17	10,000,000	2.48	12/26/2037	10,000,000
Total					\$14,695,000

Series 2017 Refunding of Series 2008 Bonds

On March 16, 2017, Adams County entered an agreement to issue \$5,150,000 of Series 2017 Refunding Bonds at a variable interest rate of (2-3%). The Refunding Bonds are being used to fully defease the Series 2008 Alternate Revenue bonds.

Adams County, Illinois

Notes to Financial Statements

Note 10: Long-Term Obligations (continued)

Series 2017 Alternative Revenue

On December 26, 2017, Adams County entered an agreement to issue \$10,000,000 of Series 2017 Alternative Revenue at an interest rate of (2.48%). The Bonds are being used to fund the construction of the new jail.

The County must pledge future sales tax revenues to repay the Series 2017 Bonds. The bonds are payable through December 26, 2037. Total principal and interest remaining on these bonds is \$18,798,630, payable through December 26, 2037. For the current year, principal and interest paid and total pledged revenues were \$590,950 and \$5,155,015 respectively. The following is a schedule of debt payments due over the life of the bond:

Year Ended November 30,	Principal	Interest
2019	\$862,199	\$375,103
2020	876,941	355,910
2021	896,299	334,528
2022	917,142	308,984
2023	947,628	283,348
2024-2028	4,584,230	1,013,203
2029-2033	2,506,656	1,014,905
2034-2038	3,103,905	417,656
Total	\$14,695,000	\$4,103,637

Note Payables - During fiscal year 2017, the County issued a note payable of \$800,000 to be used towards the construction costs of the new ambulance building with an interest rate of 2.690%. The loan repayments began in fiscal year 2018, with a balloon payment to be made in fiscal year 2019. The following is a schedule of payments over the life of the note:

Years Ended November 30,	Principal	Interest
2019	\$600,000	\$16,364
Total	\$600,000	\$16,364

Adams County, Illinois

Notes to Financial Statements

Note 10: Long-Term Obligations (continued)

Long term liability activity for the year ended November 30, 2018 is as follows:

Governmental activities:	Beginning Balance	Increase	Decrease	Ending Balance	Amounts Due Within One Year
Bonds payable:					
General obligation bonds	\$0	\$10,000,000	\$0	\$10,000,000	\$392,199
Refunding bonds	5,150,000	0	(455,000)	4,695,000	470,000
Unamortized premium on bonds	120,857	0	(15,315)	105,542	20,431
Notes payable - ambulance	800,000	0	(200,000)	600,000	600,000
Accrued compensated absences	538,138	938,630	(873,773)	603,175	0
Total	\$6,609,175	\$10,938,630	(\$1,544,088)	\$16,003,717	\$1,482,630

The County is subject to a debt limitation of 5.75% of its assessed valuation of \$1,203,294,512. As of November 30, 2018, the County had \$69,189,464 of remaining legal debt margin.

Note 11: Net Position

Net position reported on the government wide statement of net position at November 30, 2018:

Governmental Activities:	
Land and other nondepreciable assets	\$19,548,524
Other capital assets, net of accumulated depreciation	37,114,693
Less: related long-term debt outstanding	(15,400,542)
Total net investment in capital assets	41,262,675
Restricted:	
State statutes and enabling legislation	10,221,843
Debt services	543,067
Externally imposed by grantors	45,525
Total restricted	10,810,435
Unrestricted	(11,517,316)
Governmental activities capital assets, net	\$40,555,794

Adams County, Illinois

Notes to Financial Statements

Note 12: Fund Balance

According to Government Accounting Standards, fund balances are to be classified into five major classifications; Nonspendable Fund Balance, Restricted Fund Balance, Committed Fund Balance, Assigned Fund Balance, and Unassigned Fund Balance. Below are definitions of the how these balances are reported.

Nonspendable Fund Balance

The nonspendable fund balance classification includes amounts that cannot be spent because they are either (a) not in spendable form or (b) legally or contractually required to be maintained intact. The "not in spendable form" criterion includes items that are not expected to be converted to cash, for example inventories and prepaid amounts. The County has nonspendable balances at year end that are listed below.

Restricted Fund Balance

The restricted fund balance classification refers to amounts that are subject to outside restrictions, not controlled by the entity. Examples of these restrictions could be those imposed by creditors, grantors, contributors, or laws and regulations of other governments, or imposed by law through constitutional provisions or enabling legislation. The County has restricted balances at year end that are listed below.

Committed Fund Balance

The County commits fund balance by making motions or passing resolution to adopt policy or to approve contracts. Committed fund balance also incorporates contractual obligations to the extent that existing resources in the fund have been specifically committed for use in satisfying those contract requirements. The County has committed balances at year end that are listed below.

Assigned Fund Balance

The assigned fund balance classification refers to amounts that are constrained by the County's intent to be used for a specific purpose but are neither restricted nor committed. Intent may be expressed by the Board to assign amounts to be used for specific purposes. The County has no assigned balances at year end.

Adams County, Illinois

Notes to Financial Statements

Note 12: Fund Balance (continued)

Unassigned Fund Balance

The unassigned fund balance classification is the residual classification for amounts in the General Fund for amounts that have not been restricted, committed, or assigned to specific purposes within the General Fund and for funds with negative fund balances.

Nonspendable Fund Balance

Nonmajor Funds - Inventory:	
Health Department	\$72,880
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Total nonspendable fund balance	\$72,880
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Restricted Fund Balance

Major Funds:

State statutes and enabling legislation:

Motor Fuel Tax	\$3,798,475
Health Department	1,233,866

Non-Major Funds:

State statutes and enabling legislation:

Coroners' Fees	18,979
Probation	181,718
State Attorney Record Automation	8,873
Sex Offender Management	3,656
Court Finance	6,497
Electronic Citation	22,409
Circuit Clerk Operation	56,259
Court Automation	145,858
Court Document	201,013
Maintenance & Child Support	2
Drug Enforcement	26,359
Arrestees Medical Costs	11,572
Drug Traffic Prevention	77,336
DUI Equipment	16,813
County Clerk Equipment	19,621
Recorder GIS	16,221
Recorders Equipment	134,077
Tax Sale Automation	12,720
Social Security	638,687
Liability Insurance	434,340
Tuberculosis Treatment	11,338
County Highway	1,625,991
County Bridge	372,857
Matching Tax	270,194
Flood Control	2,460
Road District Revolving	147,626

Adams County, Illinois

Notes to Financial Statements

Note 12: Fund Balance (continued)

GIS	54,110
IMRF	377,814
Jail Commissary	198,720
Animal Control	21,578
Motel Operators	924
Court Appointed Special Advocates	0
A.R.I. Grant	0
Externally imposed by grantors:	
IDPA Reconciliation Grant	8
Economic Loan	0
Federal and State Grants	45,517
States Attorney A.R.I. Grant	0
Bond agreement -	
Debt Service	543,067
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Total restricted fund balance	\$10,737,555
<hr/>	
Committed Fund Balance	
Major Funds -	
General Fund -	
Working Cash	\$149,911
<hr/>	
Unassigned Fund Balance	
Major Fund -	
General Fund	\$2,286,540
Ambulance Services	(827,019)
Capital Expenses	(3,252,450)
Non-Major Fund -	
Law Library	(5,357)
<hr/>	
Total unassigned fund balance	(\$1,798,286)
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Adams County, Illinois

Notes to Financial Statements

Note 13: Interfund Balances and Activity

Interfund receivable and payable balances in the fund financial statements on November 30, 2018, are as follows:

Receivable Fund	Payable Fund	Amount
General Fund	Ambulance Fund	\$1,476,821
General Fund	Nonmajor funds	81,199
Highway Fund	Ambulance Fund	415,000
Total		\$1,973,020

The outstanding balance between funds results from loans to cover operating expenses. These loans are to be repaid as soon as funding is available.

In the statement of net position, amounts reported in fund balance sheets as interfund balances have been eliminated within the governmental activities columns.

Interfund transfers at November 30, 2018, were as follows:

Fund	Transfer In	Transfer Out
Major fund -		
General Fund	\$326,258	\$601,400
Nonmajor governmental funds	601,400	326,258
Total	\$927,658	\$927,658

All transfers were made to simply cash flows within the County.

Note 14: Contingencies

From time to time, the County is party to other pending claims and legal proceedings. Although the outcome of such matters cannot be forecast with certainty, it is the opinion of management and the County's legal counsel that the likelihood is remote that any such claims or proceedings will have a material adverse effect on the County's financial position or results of operations. As of November 30, 2018, the County is not aware of any contingencies that need to be disclose.

Adams County, Illinois

Notes to Financial Statements

Note 15: Impact of Pending Accounting Principles

GASB Statement No. 83, *Certain Asset Retirement Obligations* establishes criteria for determining the timing and pattern recognition of a liability and a corresponding deferred outflow of resources for asset retirement obligations and requires the current value of a government's asset retirement obligations to be adjusted for the effects of general inflation or deflation at least annually. The requirements of this Statement are effective for reporting period in which the measurement date of the pension liability is after June 15, 2018. The County has not determined the effect of this Statement.

GASB Statement No. 84, *Fiduciary Activities* establishes criteria for identifying fiduciary activities of all state and local governments. This statement also provides for recognition of a liability to the beneficiaries in a fiduciary fund when an event has occurred that compels the government to disburse fiduciary resources. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. The County has not determined the effect of this Statement.

GASB Statement No. 87, *Leases*, improves accounting and financial reporting for leases by governments. This Statement increases the usefulness of governments' financial statements by requiring recognition of certain lease assets and liabilities for leases that previously were classified as operating leases and recognized as inflows of resources or outflows of resources based on the payment provisions of the contract. The requirements of this Statement are effective for reporting periods beginning after December 15, 2019. The County has not determined the effect of this Statement.

GASB Statement No. 88, *Certain Disclosures Related to Debt*, including Direct Borrowings and Direct Placements, clarifies which liabilities governments should include when disclosing information related to debt. This Statement defines debt for purposes of disclosure in notes to financial statements as a liability that arises from a contractual obligation to pay cash (or other assets that may be used in lieu of cash) in one or more payments to settle an amount that is fixed at the date the contractual obligation is established. The requirements of this Statement are effective for reporting periods beginning after June 15, 2018. The County has not determined the effect of this Statement.

GASB Statement No. 90, *Majority Equity Interests* an amendment of GASB Statements No. 14 and No. 61, improves accounting and financial reporting by presenting majority equity interest in legally separate organizations that were previously reported inconsistently. This Statement defines a majority equity interest and specifies that a majority equity interest in a legally separate organization should be reported as an investment if a government's holding of the equity interest meets the definition of an investment. The requirements of this Statement are effective for reporting periods beginning after December 15, 2018. The County has not determined the effect of this Statement.

Adams County, Illinois

Notes to Financial Statements

Note 16: Construction and Other Significant Commitments

The County has entered into several agreements with multiple vendors and contractors for work relating to the construction of the new jail. In October 2015, the County entered into an agreement with Hellmuth, Obata & Kassabaum, Inc. (HOK) for the design and architecture related to the new jail. The contract is for a total sum of \$1,600,000. In July 2017, the County entered into an agreement with Sid Wilson to provide oversight of the construction of the new jail. The term of the contract is two years, and compensation is to be provided of \$85,000 per year of the contract. In October 2017, the County entered into an agreement with Williams Brothers Construction, Inc. for the construction portion of the new jail. The contract is for a total sum of \$32,550,000 and is expected to be completed during fiscal year 2019. As of November 30, 2018, there has been \$18,820,920 spent towards the new jail.

Note 17: Intergovernmental Agreements

In February 2018, the County Health Department approved to participate in an intergovernmental agreement with Southern Illinois University School of Medicine in which the Health Department will be leasing its dental facilities and employees to Southern Illinois University. Revenues for shared services in 2018 from Southern Illinois University was \$94,520 for building and equipment lease, \$9,367 for mobile unit lease, and \$430,602 for reimbursements of employee salaries and fringes.

Note 18: Subsequent Events

In December 2018, the County issued Series 2018 General Obligation Bonds with a value of \$10,000,000. There is a variable interest rate ranging from 2.45-4.30% during the term. Principal and interest payments are to be made on December 26 of every year with the first payment being made in 2019 and final payment in 2038.

In February 2019, the County awarded a contract for \$600,000 to Freesen for improvements to a Bridge carrying County Highway 14 over McKee Creek

In March 2019, the County awarded a contract for \$413,919.75 to Asphalt Stone Company for cape seal preservation treatment.

In May 2019, the County issued a Tax Anticipation Note in the amount of \$2,500,000. The loan was issued on May 3, 2019 with an interest rate of 2.375% and it matures 90 days after issue.

Required Supplementary Information

Adams County, Illinois

General Fund

Budgetary Comparison Schedule

Required Supplementary Information

For the Year Ended November 30, 2018

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
Revenues:				
Property taxes	\$2,800,000	\$2,800,000	\$2,806,137	\$6,137
Intergovernmental revenue	8,281,408	8,300,182	8,143,340	(156,842)
Charges for services	922,500	922,500	698,172	(224,328)
Fees and Fines	1,291,771	1,291,771	1,150,895	(140,876)
Licenses and permits	49,500	49,500	48,030	(1,470)
Interest	40,500	40,500	60,293	19,793
Other revenue	9,600	44,701	62,445	17,744
Total revenues	13,395,279	13,449,154	12,969,312	(479,842)
Expenditures:				
Current:				
General control and administration	3,931,352	3,840,364	3,708,702	131,662
Public safety	3,339,872	3,357,152	3,193,705	163,447
Judiciary and court related	3,301,272	3,303,980	3,301,766	2,214
Corrections	3,021,970	3,032,970	3,138,819	(105,849)
Highways and bridges	0	0	60,000	(60,000)
Public health	0	0	0	0
Public welfare	0	0	0	0
Education	220,181	220,181	185,859	34,322
Total expenditures	13,814,647	13,754,647	13,588,851	165,796
Excess (deficiency) of revenues over expenditures	(419,368)	(305,493)	(619,539)	(314,046)
Other financing sources and (uses):				
Transfers in	304,100	329,100	326,258	(2,842)
Transfers out	(753,000)	(753,000)	(601,400)	151,600
Proceeds from long-term debt	0	0	0	0
Net change in fund balance	(\$868,268)	(\$729,393)	(894,681)	(\$165,288)
Adjustment from budgetary basis to generally accepted accounting principles basis			(251,918)	
Fund balances, beginning of year			3,433,139	
Fund balances, end of year			\$2,286,540	
GAAP fund balances for General Revenue Funds:				
General Fund			\$2,286,540	
Working Cash			149,911	
GAAP fund balances for General Revenue Funds			\$2,436,451	

See Notes to Required Supplementary Information.

Adams County, Illinois

Ambulance Services Fund

Budgetary Comparison Schedule

Required Supplementary Information

For the Year Ended November 30, 2018

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
Revenues:				
Property taxes	\$500,000	\$700,000	\$701,589	\$1,589
Intergovernmental revenue	0	109,182	105,350	(3,832)
Charges for services	2,997,500	2,997,500	2,353,040	(644,460)
Interest	150	150	1,209	1,059
Other revenue	10,500	10,500	479	(10,021)
Total revenues	3,508,150	3,817,332	3,161,667	(655,665)
Expenditures:				
Public health	3,834,030	4,021,212	3,944,792	76,420
Principal payments on long term debt	200,000	200,000	200,000	0
Interest payments on long term debt	21,819	21,819	21,819	0
Total expenditures	4,055,849	4,243,031	4,166,611	76,420
Excess (deficiency) of revenues over expenditures	(325,880)	(203,880)	(1,004,944)	(801,064)
Other financing sources and (uses):				
Transfers in	0	0	0	0
Transfers out	0	0	0	0
Net change in fund balance	<u>(\$325,880)</u>	<u>(\$203,880)</u>	(1,004,944)	<u>(\$801,064)</u>
Adjustment from budgetary basis to generally accepted accounting principles basis			518,873	
Fund balance (deficit), beginning of year			<u>(340,948)</u>	
Fund balance (deficit), end of year			<u><u>(\$827,019)</u></u>	

See Notes to Required Supplementary Information.

Adams County, Illinois

Motor Fuel Tax Fund

Budgetary Comparison Schedule

Required Supplementary Information

For the Year Ended November 30, 2018

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
Revenues:				
Property taxes	\$0	\$0	\$0	\$0
Intergovernmental revenue	1,330,000	1,330,000	1,454,950	124,950
Charges for services	0	0	0	0
Interest	20,000	20,000	34,714	14,714
Other revenue	0	0	0	0
Total revenues	1,350,000	1,350,000	1,489,664	139,664
Expenditures:				
Highways and bridges	4,700,000	4,700,000	1,703,238	2,996,762
Excess (deficiency) of revenues over expenditures	(3,350,000)	(3,350,000)	(213,574)	3,136,426
Other financing sources and (uses):				
Transfers in	0	0	0	0
Transfers out	0	0	0	0
Net change in fund balance	<u>(\$3,350,000)</u>	<u>(\$3,350,000)</u>	(213,574)	<u>\$3,136,426</u>
Adjustment from budgetary basis to generally accepted accounting principles basis			(16,241)	
Fund balance (deficit), beginning of year			4,028,290	
Fund balance, end of year			<u>\$3,798,475</u>	

See Notes to Required Supplementary Information.

Adams County, Illinois

Health Department Fund

Budgetary Comparison Schedule

Required Supplementary Information

For the Year Ended November 30, 2018

	Budgeted Amounts		Actual	Variance with Final Budget
	Original	Final		
Revenues:				
Property taxes	\$200,000	\$200,000	\$200,538	\$538
Intergovernmental revenue	1,130,464	1,130,464	1,221,791	91,327
Charges for services	1,690,000	1,730,000	1,567,683	(162,317)
Interest	675	675	206	(469)
Other revenue	24,000	24,000	43,174	19,174
Total revenues	3,045,139	3,085,139	3,033,392	(51,747)
Expenditures:				
Public health	3,040,768	3,080,768	2,994,997	85,771
Excess (deficiency) of revenues over expenditures	4,371	4,371	38,395	34,024
Other financing sources and (uses):				
Transfers in	0	0	0	0
Transfers out	0	0	0	0
Net change in fund balance	\$4,371	\$4,371	38,395	\$34,024
Adjustment from budgetary basis to generally accepted accounting principles basis			228,605	
Fund balance, beginning of year			1,039,746	
Fund balance, end of year			\$1,306,746	

See Notes to Required Supplementary Information.

Adams County, Illinois

Required Supplementary Information

Multiyear Schedule of Changes in Net Pension Liability and Related Ratios

IMRF Regular Plan - Last 10 Calendar Years

(schedule to be built prospectively from 2014)

	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
Calendar year ending December 31,										
Total pension liability:										
Service cost	\$1,235,076	\$1,228,587	\$1,251,139	\$1,310,213						
Interest on the total pension liability	5,199,329	4,898,125	4,654,900	4,263,097						
Benefit changes	0	0	0	0						
Difference between expected and actual experience	(755,890)	803,166	111,581	425,844						
Assumption changes	(2,069,608)	(177,598)	84,388	1,848,429						
Benefit payments and refunds	(2,997,119)	(2,831,057)	(2,680,903)	(2,341,378)						
Net change in total pension liability	611,788	3,921,223	3,421,105	5,506,205						
Total pension liability - beginning	70,205,412	66,284,189	62,863,084	57,356,879						
Total pension liability - ending (a)	\$70,817,200	\$70,205,412	\$66,284,189	\$62,863,084						
Plan fiduciary net position:										
Employer contributions	\$1,430,432	\$1,486,917	\$1,400,068	\$1,413,904						
Employee contributions	558,439	591,156	558,886	546,536						
Pension plan net investment income	10,554,900	3,886,658	284,823	3,301,536						
Benefit payments and refunds	(2,997,119)	(2,831,057)	(2,680,903)	(2,341,378)						
Other	(1,256,312)	195,425	(98,990)	90,899						
Net change in plan fiduciary net position	8,290,340	3,329,099	(536,116)	3,011,497						
Plan fiduciary net position - beginning	60,118,493	56,789,394	57,325,510	54,314,013						
Plan fiduciary net position - ending (b)	\$68,408,833	\$60,118,493	\$56,789,394	\$57,325,510						
Net pension liability(asset) - Ending (a) - (b)	\$2,408,367	\$10,086,919	\$9,494,795	\$5,537,574						
Plan fiduciary net position as a percentage of total pension liability	96.60%	85.63%	85.68%	91.19%						
Covered valuation payroll	\$12,399,236	\$12,060,091	\$11,693,312	\$11,474,354						
Net pension liability as a percentage of covered valuation payroll	19.42%	83.64%	81.20%	48.26%						

The County implemented GASB Statement No. 68 in November 30, 2015.

See Notes to Required Supplementary Information.

Adams County, Illinois

Required Supplementary Information

Multiyear Schedule of Changes in Net Pension Liability and Related Ratios

IMRF SLEP Plan - Last 10 Calendar Years

(schedule to be built prospectively from 2014)

	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
Calendar year ending December 31,										
Total pension liability:										
Service cost	\$336,012	\$338,965	\$308,632	\$322,860						
Interest on the total pension liability	1,193,204	1,097,284	1,040,864	952,626						
Benefit changes		0	0	0						
Difference between expected and actual experience	(455,518)	433,367	(65,512)	323,728						
Assumption changes	(70,774)	(44,279)	20,683	141,684						
Benefit payments and refunds	(624,016)	(544,071)	(549,893)	(527,585)						
Net change in total pension liability	378,908	1,281,266	754,774	1,213,313						
Total pension liability - beginning	16,053,392	14,772,126	14,017,352	12,804,039						
Total pension liability - ending (a)	\$16,432,300	\$16,053,392	\$14,772,126	\$14,017,352						
Plan fiduciary net position:										
Employer contributions	\$366,763	\$401,428	\$356,023	\$345,293						
Employee contributions	138,614	142,787	128,005	121,810						
Pension plan net investment income	2,323,303	839,610	60,563	697,238						
Benefit payments and refunds	(624,016)	(544,071)	(549,893)	(527,585)						
Other	(76,011)	304,643	(270,000)	48,357						
Net change in plan fiduciary net position	2,128,653	1,144,397	(275,302)	685,113						
Plan fiduciary net position - beginning	13,014,576	11,870,179	12,145,481	11,460,368						
Plan fiduciary net position - ending (b)	\$15,143,229	\$13,014,576	\$11,870,179	\$12,145,481						
Net pension liability(asset) - Ending (a) - (b)	\$1,289,071	\$3,038,816	\$2,901,947	\$1,871,871						
Plan fiduciary net position as a percentage of total pension liability	92.16%	81.07%	80.36%	86.65%						
Covered valuation payroll	\$1,744,593	\$1,754,782	\$1,706,726	\$1,542,910						
Net pension liability as a percentage of covered valuation payroll	73.89%	173.17%	170.03%	121.32%						

The County implemented GASB Statement No. 68 in November 30, 2015.

See Notes to Required Supplementary Information.

Adams County, Illinois

Required Supplementary Information

Multiyear Schedule of Changes in Net Pension Liability and Related Ratios

IMRF ECO Plan - Last 10 Calendar Years

(schedule to be built prospectively from 2014)

	2017	2016	2015	2014	2013	2012	2011	2010	2009	2008
Calendar year ending December 31,										
Total pension liability:										
Service cost	\$0	\$0	\$0	\$0						
Interest on the total pension liability	20,186	20,455	20,696	19,824						
Benefit changes	0	0	0	0						
Difference between expected and actual experience	(24,172)	(24,051)	(23,902)	(24,571)						
Assumption changes	(13,043)	0	0	16,365						
Benefit payments and refunds	0	0	0	0						
Net change in total pension liability	(17,029)	(3,596)	(3,206)	11,618						
Total pension liability - beginning	269,141	272,737	275,943	264,325						
Total pension liability - ending (a)	\$252,112	\$269,141	\$272,737	\$275,943						
Plan fiduciary net position:										
Employer contributions	\$0	\$0	\$0	\$0						
Employee contributions	0	0	0	0						
Pension plan net investment income	20,186	20,455	1,288	16,124						
Benefit payments and refunds	0	0	0	0						
Other	(37,790)	(23,542)	13,835	(22,790)						
Net change in plan fiduciary net position	(17,604)	(3,087)	15,123	(6,666)						
Plan fiduciary net position - beginning	269,695	272,782	257,659	264,325						
Plan fiduciary net position - ending (b)	\$252,091	\$269,695	\$272,782	\$257,659						
Net pension liability(asset) - Ending (a) - (b)	\$21	(\$554)	(\$45)	\$18,284						
Plan fiduciary net position as a percentage of total pension liability	99.99%	100.21%	100.02%	93.37%						
Covered valuation payroll	\$0	\$0	\$0	\$0						
Net pension liability as a percentage of covered valuation payroll	0.00%	0.00%	0.00%	0.00%						

The County implemented GASB Statement No. 68 in November 30, 2015.

See Notes to Required Supplementary Information.

Adams County, Illinois

Required Supplementary Information

Multiyear Schedule of IMRF Contributions

(schedule to be built prospectively from 2015)

Multiyear Schedule of Contributions (IMRF – Non-SLEP)

Last 10 Fiscal Years

Fiscal Year Ending November 30,	Actuarially Determined Contribution*	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution As a % of Covered Valuation Payroll
2018	\$1,535,675	\$1,530,584	\$5,091	\$13,203,820	11.59%
2017	1,427,995	1,427,995	0	12,405,607	11.51%
2016	1,370,662	1,370,662	0	11,545,005	11.87%
2015	1,401,556	1,401,556	0	11,723,083	11.96%

* Estimated based on contribution rate of 11.47% for calendar year 2017 and 11.65% for calendar year 2018 with a covered payroll of \$13,203,820.

Multiyear Schedule of Contributions (IMRF – SLEP)

Last 10 Fiscal Years

Fiscal Year Ending November 30,	Actuarially Determined Contribution*	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution As a % of Covered Valuation Payroll
2018	\$392,223	\$392,223	\$0	\$1,812,951	21.63%
2017	365,976	365,976	0	1,743,259	20.99%
2016	366,967	366,967	0	1,684,741	21.78%
2015	355,404	355,404	0	1,699,581	20.91%

* Estimated based on contribution rate of 20.88% for calendar year 2017 and 21.73% for calendar year 2018 with a covered payroll of \$13,203,820.

Multiyear Schedule of Contributions (IMRF –ECO)

Last 10 Fiscal Years

Fiscal Year Ending November 30,	Actuarially Determined Contribution*	Actual Contribution	Contribution Deficiency (Excess)	Covered Valuation Payroll	Actual Contribution As a % of Covered Valuation Payroll
2018	\$0	\$0	\$0	\$0	0.00%
2017	0	0	0	0	0.00%
2016	0	0	0	0	0.00%
2015	0	0	0	0	0.00%

* Estimated based on contribution rate of 0.00% and covered valuation payroll of \$0.

See Notes to Required Supplementary Information.

Adams County, Illinois

Required Supplementary Information

Multiyear Schedule of Changes in Total OPEB Liability and Related Ratios

Last 10 Fiscal Years

(schedule to be built prospectively from 2017)

	2018	2017	2016	2015	2014	2013	2012	2011	2010	2009
Fiscal year ending November 30,										
Total OPEB liability:										
Service cost	\$69,391	\$72,986								
Interest on the total OPEB liability	52,429	58,745								
Changes of benefit terms		0								
Difference between expected and actual experience	0	(11,095)								
Changes of assumption or other inputs	(32,381)	16,068								
Contributions - employer		0								
Contributions - active & inactive employees		0								
Net investment income		0								
Benefit payments	(124,211)	(110,554)								
Other changes	(81)	(212,468)								
Net change in total pension liability	(34,853)	(186,318)								
Total OPEB liability - beginning	1,665,426	1,851,744								
Total OPEB liability - ending (a)	\$1,630,573	\$1,665,426								
Covered-employee payroll	Not Available	Not Available								
Total OPEB Liability as a percentage of covered-employee payr	Not Available	Not Available								

Changes of benefit terms. Amounts presented reflect no change in the retirees' share of health insurance premiums.

Changes of assumptions. Changes of assumptions and other inputs reflect the effects of changes in the discount rate each period.

The following are the discount rates used in each period:

2018	3.53%
2017	3.27%

The County implemented GASB Statement No. 75 in November 30, 2017.

Adams County, Illinois

Notes to Required Supplementary Information

Note 1: Basis of Accounting

The budgets are prepared for County funds on a cash basis and include a statement of the cash revenue and expenditures of the immediately preceding fiscal year and a projection of the cash revenue (including the available beginning cash balance) and the proposed itemized appropriations of the ensuing fiscal year. All appropriations cease with the close of the fiscal year.

Note 2: Excess of Disbursements Over Appropriations

There are no major funds that had excess of disbursements over appropriations.

Note 3: Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2017 Contribution Rate for IMRF *

Valuation date:

Notes Actuarially determined contribution rates are calculated as of December 31 each year, which are 12 months prior to the beginning of the fiscal year in which contributions are reported.

Methods and Assumptions Used to Determine 2016 Contribution Rates:

Actuarial Cost Method Aggregate Entry Age Normal

Amortization Method Level Percentage of Payroll, Closed

Remaining Amortization Period

Non-Taxing bodies: 10-year rolling period.

Taxing bodies (Regular, SLEP and ECO groups): 26-year closed period

Early Retirement Incentive Plan liabilities: a period up to 10 years selected by the Employer upon adoption of ERI.

SLEP supplemental liabilities attributable to Public Act 94-712 were financed over 21 years for most employers (two employers were financed over 30 years).

Asset Valuation Method 5-Year smoothed market; 20% corridor

Wage Growth 3.50%

Adams County, Illinois

Notes to Required Supplementary Information

Note 3: Summary of Actuarial Methods and Assumptions Used in the Calculation of the 2017 Contribution Rate for IMRF * (Continued)

Price Inflation	2.75% - approximate; No explicit price inflation assumption is used in this valuation
Salary Increases	3.75% to 14.50% including inflation
Investment Rate of Return	7.50%
Retirement Age	Experience-based table of rates that are specific to the type of eligibility condition. Last updated for the 2014 valuation pursuant to an experience study of the period 2011-2013.
Mortality	For non-disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Blue Collar Health Annuitant Mortality Table with adjustments to match current IMRF experience. For disabled retirees, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Disabled Retirees Mortality Table applying the same adjustment that were applied for non-disabled lives. For active members, an IMRF specific mortality table was used with fully generational projection scale MP-2014 (base year 2012). The IMRF specific rates were developed from the RP-2014 Employee Mortality Table with adjustments to match current IMRF experience.

Other Information:

Notes	There were no benefit changes during the year.
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* Based on Valuation Assumptions used in the December 31, 2015 actuarial valuation.

Supplementary Information

Adams County, Illinois

General Fund

Combining Balance Sheet

November 30, 2018

ASSETS	County General	Working Cash	Total General
Cash and cash equivalents	\$2,541	\$149,911	\$152,452
Receivables, net of allowance for uncollectibles:			
Due from State of Illinois	1,137,017	0	1,137,017
Accounts receivable	186,366	0	186,366
Due from other funds	1,558,020	0	1,558,020
Total assets	\$2,883,944	\$149,911	\$3,033,855
LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND FUND BALANCES			
Liabilities:			
Accounts payable	\$388,609	\$0	\$388,609
Accrued payroll	208,795	0	208,795
Total liabilities	597,404	0	597,404
Deferred inflows of resources -			
None	0	0	0
Fund balances:			
Nonspendable	0	0	0
Restricted	0	0	0
Committed	0	149,911	149,911
Assigned	0	0	0
Unassigned	2,286,540	0	2,286,540
Total fund balances	2,286,540	149,911	2,436,451
Total liabilities, deferred inflows of resources, and fund balances	\$2,883,944	\$149,911	\$3,033,855

Adams County, Illinois

General Fund

Combining Statement of Revenues, Expenditures, and Changes in Fund Balances

For the Year Ended November 30, 2018

	County General	Working Cash	Total General
Revenues:			
Property taxes	\$2,806,137	\$0	\$2,806,137
Intergovernmental revenue	7,874,339	0	7,874,339
Charges for services	639,258	0	639,258
Fees and fines	1,158,889	0	1,158,889
Licenses and permits	46,989	0	46,989
Interest	60,293	0	60,293
Other revenue	62,615	0	62,615
Total revenues	12,648,520	0	12,648,520
Expenditures:			
Current:			
General control and administration	3,879,258	0	3,879,258
Public safety	2,980,773	0	2,980,773
Judiciary and court related	3,211,177	0	3,211,177
Corrections	3,071,771	0	3,071,771
Highways and bridges	60,000	0	60,000
Education	179,002	0	179,002
Capital Outlay	137,996	0	137,996
Total expenditures	13,519,977	0	13,519,977
Excess (deficiency) of revenues over expenditures	(871,457)	0	(871,457)
Other financing sources and (uses):			
Transfers in	326,258	0	326,258
Transfers out	(601,400)	0	(601,400)
Net change in fund balance	(1,146,599)	0	(1,146,599)
Fund balances, beginning of year	3,433,139	149,911	3,583,050
Fund balances, end of year	\$2,286,540	\$149,911	\$2,436,451

Adams County, Illinois

Combining Balance Sheet

Nonmajor Government Funds

November 30, 2018

ASSETS	Total Nonmajor Governmental	Special Revenue Funds			
		Coroners' Fees	Probation	States Attorney Record Automation	States Attorney A.R.I. Grant
Cash and cash equivalents	\$5,782,393	\$16,643	\$157,159	\$8,563	\$0
Receivables, net of allowance:					
Due from State of Illinois	11,888	0	0	0	0
Accounts receivable	240,580	2,425	25,034	310	0
Due from other funds	415,000	0	0	0	0
Total assets	\$6,449,861	\$19,068	\$182,193	\$8,873	\$0
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
Liabilities:					
Accounts payable	\$358,053	\$0	\$475	\$0	\$0
Accrued payroll	277,452	0	0	0	0
Funds held in trust for others	33,300	89	0	0	0
Due to other funds	81,199	0	0	0	0
Total liabilities	750,004	89	475	0	0
Deferred inflows of resources - None	0	0	0	0	0
Fund balances:					
Nonspendable	0	0	0	0	0
Restricted	5,705,214	18,979	181,718	8,873	0
Committed	0	0	0	0	0
Assigned	0	0	0	0	0
Unassigned	(5,357)	0	0	0	0
Total fund balances	5,699,857	18,979	181,718	8,873	0
Total liabilities, deferred inflows of resources and fund balances	\$6,449,861	\$19,068	\$182,193	\$8,873	\$0

Adams County, Illinois

Combining Balance Sheet

Nonmajor Government Funds

(Continued)

November 30, 2018

ASSETS	Special Revenue Funds			
	Sex Offender Management	Court Finance	Electronic Citation	Circuit Clerk Operation
Cash and cash equivalents	\$3,656	\$12,101	\$22,010	\$54,560
Receivables, net of allowance:				
Due from State of Illinois	0	0	0	0
Accounts receivable	0	6,095	399	1,699
Due from other funds	0	0	0	0
Total assets	\$3,656	\$18,196	\$22,409	\$56,259
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts payable	\$0	\$11,699	\$0	\$0
Accrued payroll	0	0	0	0
Funds held in trust for others	0	0	0	0
Due to other funds	0	0	0	0
Total liabilities	0	11,699	0	0
Deferred inflows of resources -				
None	0	0	0	0
Fund balances:				
Nonspendable	0	0	0	0
Restricted	3,656	6,497	22,409	56,259
Committed	0	0	0	0
Assigned	0	0	0	0
Unassigned	0	0	0	0
Total fund balances	3,656	6,497	22,409	56,259
Total liabilities, deferred inflows of resources and fund balances	\$3,656	\$18,196	\$22,409	\$56,259

Adams County, Illinois

Combining Balance Sheet

Nonmajor Government Funds

(Continued)

November 30, 2018

ASSETS	Special Revenue Funds				
	Law Library	Court Automation	Court Document	Maintenance & Child Support	IDPA Reconciliation Grant
Cash and cash equivalents	\$0	\$133,424	\$189,266	\$2	\$8
Receivables, net of allowance:					
Due from State of Illinois	0	0	0	0	0
Accounts receivable	3,510	13,028	11,747	0	0
Due from other funds	0	0	0	0	0
Total assets	\$3,510	\$146,452	\$201,013	\$2	\$8
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
Liabilities:					
Accounts payable	\$73	\$594	\$0	\$0	\$0
Accrued payroll	368	0	0	0	0
Funds held in trust for others	0	0	0	0	0
Due to other funds	8,426	0	0	0	0
Total liabilities	8,867	594	0	0	0
Deferred inflows of resources -					
None	0	0	0	0	0
Fund balances:					
Nonspendable	0	0	0	0	0
Restricted	0	145,858	201,013	2	8
Committed	0	0	0	0	0
Assigned	0	0	0	0	0
Unassigned	(5,357)	0	0	0	0
Total fund balances	(5,357)	145,858	201,013	2	8
Total liabilities, deferred inflows of resources and fund balances	\$3,510	\$146,452	\$201,013	\$2	\$8

Adams County, Illinois

Combining Balance Sheet

Nonmajor Government Funds

(Continued)

November 30, 2018

	Special Revenue Funds			
	Drug Enforcement	Arrestees Medical Costs	Drug Traffic Prevention	DUI Equipment
ASSETS				
Cash and cash equivalents	\$26,217	\$10,692	\$77,336	\$16,463
Receivables, net of allowance:				
Due from State of Illinois	0	0	0	0
Accounts receivable	142	880	0	350
Prepaid expense	0	0	0	0
Total assets	\$26,359	\$11,572	\$77,336	\$16,813
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts payable	\$0	\$0	\$0	\$0
Accrued payroll	0	0	0	0
Funds held in trust for others	0	0	0	0
Due to other funds	0	0	0	0
Total liabilities	0	0	0	0
Deferred inflows of resources -				
None	0	0	0	0
Fund balances:				
Nonspendable	0	0	0	0
Restricted	26,359	11,572	77,336	16,813
Committed	0	0	0	0
Assigned	0	0	0	0
Unassigned	0	0	0	0
Total fund balances	26,359	11,572	77,336	16,813
Total liabilities, deferred inflows of resources and fund balances	\$26,359	\$11,572	\$77,336	\$16,813

Adams County, Illinois

Combining Balance Sheet

Nonmajor Government Funds

(Continued)

November 30, 2018

ASSETS	Special Revenue Funds			
	County Clerk Equipment	Recorder GIS	Recorders Equipment	Tax Sale Automation
Cash and cash equivalents	\$17,080	\$15,563	\$126,993	\$12,720
Receivables, net of allowance:				
Due from State of Illinois	0	0	0	0
Accounts receivable	2,541	658	7,084	0
Due from other funds	0	0	0	0
Total assets	\$19,621	\$16,221	\$134,077	\$12,720
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts payable	\$0	\$0	\$0	\$0
Accrued payroll	0	0	0	0
Funds held in trust for others	0	0	0	0
Due to other funds	0	0	0	0
Total liabilities	0	0	0	0
Deferred inflows of resources -				
None	0	0	0	0
Fund balances:				
Nonspendable	0	0	0	0
Restricted	19,621	16,221	134,077	12,720
Committed	0	0	0	0
Assigned	0	0	0	0
Unassigned	0	0	0	0
Total fund balances	19,621	16,221	134,077	12,720
Total liabilities, deferred inflows of resources and fund balances	\$19,621	\$16,221	\$134,077	\$12,720

Adams County, Illinois

Combining Balance Sheet

Nonmajor Government Funds

(Continued)

November 30, 2018

ASSETS	Special Revenue Funds			
	Social Security	Liability Insurance	Tuberculosis Treatment	Cooperative Extension
Cash and cash equivalents	\$660,163	\$434,519	\$11,799	\$0
Receivables, net of allowance:				
Due from State of Illinois	0	0	0	0
Accounts receivable	18	12	355	0
Prepaid expense	0	0	0	0
Total assets	\$660,181	\$434,531	\$12,154	\$0
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES				
Liabilities:				
Accounts payable	\$0	\$191	\$0	\$0
Accrued payroll	21,494	0	816	0
Funds held in trust for others	0	0	0	0
Due to other funds	0	0	0	0
Total liabilities	21,494	191	816	0
Deferred inflows of resources -				
None	0	0	0	0
Fund balances:				
Nonspendable	0	0	0	0
Restricted	638,687	434,340	11,338	0
Committed	0	0	0	0
Assigned	0	0	0	0
Unassigned	0	0	0	0
Total fund balances	638,687	434,340	11,338	0
Total liabilities, deferred inflows of resources and fund balances	\$660,181	\$434,531	\$12,154	\$0

Adams County, Illinois

Combining Balance Sheet

Nonmajor Government Funds

(Continued)

November 30, 2018

ASSETS	Special Revenue Funds				
	Developmentally Disabled	County Highway	ARI Grant	County Bridge	Matching Tax
Cash and cash equivalents	\$0	\$1,253,781	\$0	\$520,454	\$379,831
Receivables, net of allowance:					
Due from State of Illinois	0	0	0	0	0
Accounts receivable	0	15,337	79,218	37,863	0
Prepaid expense	0	415,000	0	0	0
Total assets	\$0	\$1,684,118	\$79,218	\$558,317	\$379,831
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
Liabilities:					
Accounts payable	\$0	\$35,828	\$0	\$185,460	\$107,572
Accrued payroll	0	22,299	1,559	0	2,065
Funds held in trust for others	0	0	5,629	0	0
Due to other funds	0	0	72,030	0	0
Total liabilities	0	58,127	79,218	185,460	109,637
Deferred inflows of resources -					
Deferred grant revenues	0	0	0	0	0
Fund balances:					
Nonspendable	0	0	0	0	0
Restricted	0	1,625,991	0	372,857	270,194
Committed	0	0	0	0	0
Assigned	0	0	0	0	0
Unassigned	0	0	0	0	0
Total fund balances	0	1,625,991	0	372,857	270,194
Total liabilities, deferred inflows of resources and fund balances	\$0	\$1,684,118	\$79,218	\$558,317	\$379,831

Adams County, Illinois

Combining Balance Sheet

Nonmajor Government Funds

(Continued)

November 30, 2018

ASSETS	Special Revenue Funds					
	Flood Control	Road District Revolving	GIS	IMRF	Economic Loan	Jail Commissary
Cash and cash equivalents	\$2,744	\$146,401	\$46,945	\$591,970	\$0	223,605
Receivables, net of allowance:						
Due from State of Illinois	0	0	0	11,888	0	0
Accounts receivable	0	3,408	18,526	0	0	2,697
Due from other funds	0	0	0	0	0	0
Total assets	\$2,744	\$149,809	\$65,471	\$603,858	\$0	226,302
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES						
Liabilities:						
Accounts payable	\$284	\$437	\$10,300	\$0	\$0	0
Accrued payroll	0	1,746	1,061	226,044	0	0
Funds held in trust	0	0	0	0	0	27,582
Due to other funds	0	0	0	0	0	0
Total liabilities	284	2,183	11,361	226,044	0	27,582
Deferred inflows of resources -						
None	0	0	0	0	0	0
Fund balances:						
Nonspendable	0	0	0	0	0	0
Restricted	2,460	147,626	54,110	377,814	0	198,720
Committed	0	0	0	0	0	0
Assigned	0	0	0	0	0	0
Unassigned	0	0	0	0	0	0
Total fund balances	2,460	147,626	54,110	377,814	0	198,720
Total liabilities, deferred inflows of resources and fund balances	\$2,744	\$149,809	\$65,471	\$603,858	\$0	226,302

Adams County, Illinois

Combining Balance Sheet

Nonmajor Government Funds

(Continued)

November 30, 2018

	Special Revenue Funds				Debt Service
	Animal Control	Motel Operators Tax	Federal and State Grants	Court Appointed Special Advocates	Debt Service
ASSETS					
Cash and cash equivalents	\$20,312	\$86	\$46,260	\$0	\$543,067
Receivables, net of allowance:					
Due from State of Illinois	0	0	0	0	0
Accounts receivable	1,266	838	0	5,140	0
Prepaid expense	0	0	0	0	0
Total assets	\$21,578	\$924	\$46,260	\$5,140	\$543,067
LIABILITIES, DEFERRED INFLOWS OF RESOURCES AND FUND BALANCES					
Liabilities:					
Accounts payable	\$0	\$0	\$0	\$5,140	\$0
Accrued payroll	0	0	0	0	0
Funds held in trust for others	0	0	0	0	0
Due to other funds	0	0	743	0	0
Total liabilities	0	0	743	5,140	0
Deferred inflows of resources -					
None	0	0	0	0	0
Fund balances:					
Nonspendable	0	0	0	0	0
Restricted	21,578	924	45,517	0	543,067
Committed	0	0	0	0	0
Assigned	0	0	0	0	0
Unassigned	0	0	0	0	0
Total fund balances	21,578	924	45,517	0	543,067
Total liabilities, deferred inflows of resources and fund balances	\$21,578	\$924	\$46,260	\$5,140	\$543,067

Adams County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

For the Year Ended November 30, 2018

	Total Nonmajor Governmental	Special Revenue Funds			
		Coroners' Fees	Probation	States Attorney Record Automation	States Attorney A.R.I. Grant
Revenues:					
Property taxes	\$5,812,165	\$0	\$0	\$0	\$0
Intergovernmental revenue	614,039	0	0	0	0
Charges for services	704,587	22,128	0	0	0
Fees and fines	734,742	0	249,326	3,842	0
Licenses and permits	22,177	0	0	0	0
Interest	15,156	0	0	0	0
Other revenue	5,412	0	0	0	0
Total revenues	7,908,278	22,128	249,326	3,842	0
Expenditures:					
Current:					
General control and administration	1,415,191	37,080	0	0	0
Public safety	600,022	0	0	0	0
Judiciary and court related	1,176,790	0	142,064	8,745	0
Corrections	475,338	0	0	0	0
Highways and bridges	2,376,334	0	0	0	0
Public health	1,103,567	0	0	0	0
Public welfare	526,706	0	0	0	0
Education	161,943	0	0	0	0
Debt service:					
Principal	455,000	0	0	0	0
Interest	135,950	0	0	0	0
Capital outlay	1,178,981	0	0	0	0
Total expenditures	9,605,822	37,080	142,064	8,745	0
Excess (deficiency) of revenues over expenditures	(1,697,544)	(14,952)	107,262	(4,903)	0
Other financing sources and (uses):					
Transfers in	601,400	0	0	0	0
Transfers out	(326,258)	0	(96,000)	0	0
Net change in fund balance	(1,422,402)	(14,952)	11,262	(4,903)	0
Fund balances, beginning of year	7,122,259	33,931	170,456	13,776	0
Fund balances, end of year	\$5,699,857	\$18,979	\$181,718	\$8,873	\$0

Adams County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

(Continued)

For the Year Ended November 30, 2018

	Special Revenue Funds			
	Sex Offender Management	Court Finance	Electronic Citation	Circuit Clerk Operation
Revenues:				
Property taxes	\$0	\$0	\$0	\$0
Intergovernmental revenue	0	0	0	0
Charges for services	0	0	5,483	0
Fees and fines	0	64,593	0	16,804
Licenses and permits	2,185	0	0	0
Interest	0	0	0	0
Other revenue	0	0	0	0
Total revenues	2,185	64,593	5,483	16,804
Expenditures:				
Current:				
General control and administration	0	0	0	0
Public safety	1,329	0	0	0
Judiciary and court related	0	99,739	0	6,959
Corrections	0	0	0	0
Highways and bridges	0	0	0	0
Public health	0	0	0	0
Public welfare	0	0	0	0
Education	0	0	0	0
Debt service:				
Principal	0	0	0	0
Interest	0	0	0	0
Capital outlay	0	0	0	0
Total expenditures	1,329	99,739	0	6,959
Excess (deficiency) of revenues over expenditures	856	(35,146)	5,483	9,845
Other financing sources and (uses):				
Transfers in	0	0	0	0
Transfers out	0	0	0	0
Net change in fund balance	856	(35,146)	5,483	9,845
Fund balances, beginning of year	2,800	41,643	16,926	46,414
Fund balances, end of year	\$3,656	\$6,497	\$22,409	\$56,259

Adams County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

(Continued)

For the Year Ended November 30, 2018

	Special Revenue Funds				
	Law Library	Court Automation	Court Document	Maintenance & Child Support	IDPA Reconciliation Grant
Revenues:					
Property taxes	\$0	\$0	\$0	\$0	\$0
Intergovernmental revenue	0	0	0	0	4,788
Charges for services	0	136,650	0	36	0
Fees and fines	39,300	0	134,008	0	0
Licenses and permits	0	0	0	0	0
Interest	0	0	0	0	0
Other revenue	0	4,088	0	0	0
Total revenues	39,300	140,738	134,008	36	4,788
Expenditures:					
Current:					
General control and administration	0	0	0	0	0
Public safety	0	0	0	0	0
Judiciary and court related	43,781	50,228	2,390	0	0
Corrections	0	0	0	0	0
Highways and bridges	0	0	0	0	0
Public health	0	0	0	0	0
Public welfare	0	0	0	0	0
Education	0	0	0	0	0
Debt service:					
Principal	0	0	0	0	0
Interest	0	0	0	0	0
Capital outlay	0	0	0	0	0
Total expenditures	43,781	50,228	2,390	0	0
Excess (deficiency) of revenues over expenditures	(4,481)	90,510	131,618	36	4,788
Other financing sources and (uses):					
Transfers in	0	0	0	0	0
Transfers out	0	(25,000)	(100,000)	(160)	(6,680)
Net change in fund balance	(4,481)	65,510	31,618	(124)	(1,892)
Fund balances (deficit), beginning of year	(876)	80,348	169,395	126	1,900
Fund balances (deficit), end of year	(\$5,357)	\$145,858	\$201,013	\$2	\$8

Adams County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

(Continued)

For the Year Ended November 30, 2018

	Special Revenue Funds			
	Drug Enforcement	Arrestees Medical Costs	Drug Traffic Prevention	DUI Equipment
Revenues:				
Property taxes	\$0	\$0	\$0	\$0
Intergovernmental revenue	0	0	0	0
Charges for services	0	10,123	0	0
Fees and fines	8,764	0	230	7,304
Licenses and permits	0	0	0	0
Interest	0	0	679	0
Other revenue	0	0	0	0
Total revenues	8,764	10,123	909	7,304
Expenditures:				
Current:				
General control and administration	0	0	0	0
Public safety	3,318	0	300	1,755
Judiciary and court related	0	0	0	0
Corrections	0	0	0	0
Highways and bridges	0	0	0	0
Public health	0	0	0	0
Public welfare	0	0	0	0
Education	0	0	0	0
Debt service:				
Principal	0	0	0	0
Interest	0	0	0	0
Capital outlay	0	0	0	0
Total expenditures	3,318	0	300	1,755
Excess (deficiency) of revenues over expenditures	5,446	10,123	609	5,549
Other financing sources and (uses):				
Transfers in	0	0	0	0
Transfers out	(10,000)	0	0	0
Net change in fund balance	(4,554)	10,123	609	5,549
Fund balances, beginning of year	30,913	1,449	76,727	11,264
Fund balances, end of year	\$26,359	\$11,572	\$77,336	\$16,813

Adams County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

(Continued)

For the Year Ended November 30, 2018

	Special Revenue Funds				
	County Clerk Equipment	Recorder GIS	Recorders Equipment	Tax Sale Automation	Social Security
Revenues:					
Property taxes	\$0	\$0	\$0	\$0	\$1,027,302
Intergovernmental revenue	0	0	0	0	2,916
Charges for services	14,438	10,289	92,593	0	0
Fees and fines	0	0	0	10,906	0
Licenses and permits	0	0	0	0	0
Interest	0	0	0	0	888
Other revenue	0	0	0	0	0
Total revenues	14,438	10,289	92,593	10,906	1,031,106
Expenditures:					
Current:					
General control and administration	6,771	0	41,412	3,186	96,772
Public safety	0	0	0	0	170,670
Judiciary and court related	0	0	0	0	233,743
Corrections	0	0	0	0	175,505
Highways and bridges	0	0	0	0	88,383
Public health	0	0	0	0	375,766
Public welfare	0	0	0	0	0
Education	0	0	0	0	10,151
Debt service:					
Principal	0	0	0	0	0
Interest	0	0	0	0	0
Capital outlay	0	0	0	0	0
Total expenditures	6,771	0	41,412	3,186	1,150,990
Excess (deficiency) of revenues over expenditures	7,667	10,289	51,181	7,720	(119,884)
Other financing sources and (uses):					
Transfers in	0	0	0	0	0
Transfers out	(18,000)	(14,000)	(36,000)	0	0
Net change in fund balance	(10,333)	(3,711)	15,181	7,720	(119,884)
Fund balances, beginning of year	29,954	19,932	118,896	5,000	758,571
Fund balances, end of year	\$19,621	\$16,221	\$134,077	\$12,720	\$638,687

Adams County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

(Continued)

For the Year Ended November 30, 2018

	Special Revenue Funds			
	Liability Insurance	Tuberculosis Treatment	Cooperative Extension	Developmentally Disabled
Revenues:				
Property taxes	\$400,962	\$74,402	\$134,333	\$526,251
Intergovernmental revenue	2,054	0	0	0
Charges for services	0	2,185	0	0
Fees and fines	0	0	0	0
Licenses and permits	0	0	0	0
Interest	347	66	116	455
Other revenue	0	0	0	0
Total revenues	403,363	76,653	134,449	526,706
Expenditures:				
Current:				
General control and administration	504,164	0	0	0
Public safety	0	0	0	0
Judiciary and court related	0	0	0	0
Corrections	0	0	0	0
Highways and bridges	0	0	0	0
Public health	0	85,844	0	0
Public welfare	0	0	0	526,706
Education	0	0	134,449	0
Debt service:				
Principal	0	0	0	0
Interest	0	0	0	0
Capital outlay	0	0	0	0
Total expenditures	504,164	85,844	134,449	526,706
Excess (deficiency) of revenues over expenditures	(100,801)	(9,191)	0	0
Other financing sources and (uses):				
Transfers in	0	0	0	0
Transfers out	0	0	0	0
Net change in fund balance	(100,801)	(9,191)	0	0
Fund balances, beginning of year	535,141	20,529	0	0
Fund balances, end of year	\$434,340	\$11,338	\$0	\$0

Adams County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

(Continued)

For the Year Ended November 30, 2018

	Special Revenue Funds				
	County Highway	ARI Grant	County Bridge	Matching Tax	Flood Control
Revenues:					
Property taxes	\$1,079,998	\$0	\$599,930	\$539,999	\$0
Intergovernmental revenue	62,097	125,193	0	0	65,454
Charges for services	420	0	37,863	0	0
Fees and fines	0	0	0	0	0
Licenses and permits	0	0	0	0	0
Interest	935	0	517	466	0
Other revenue	1,324	0	0	0	0
Total revenues	1,144,774	125,193	638,310	540,465	65,454
Expenditures:					
Current:					
General control and administration	0	0	0	0	0
Public safety	0	0	0	0	0
Judiciary and court related	0	125,193	0	0	0
Corrections	0	0	0	0	0
Highways and bridges	1,147,618	0	425,911	248,941	13,480
Public health	0	0	0	0	0
Public welfare	0	0	0	0	0
Education	0	0	0	0	0
Debt service:					
Principal	0	0	0	0	0
Interest	0	0	0	0	0
Capital outlay	181,096	0	491,708	476,374	0
Total expenditures	1,328,714	125,193	917,619	725,315	13,480
Excess (deficiency) of revenues over expenditures	(183,940)	0	(279,309)	(184,850)	51,974
Other financing sources and (uses):					
Transfers in	0	0	0	0	0
Transfers out	0	0	0	0	0
Net change in fund balance	(183,940)	0	(279,309)	(184,850)	51,974
Fund balances (deficit), beginning of year	1,809,931	0	652,166	455,044	(49,514)
Fund balances (deficit), end of year	\$1,625,991	\$0	\$372,857	\$270,194	\$2,460

Adams County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

(Continued)

For the Year Ended November 30, 2018

	Special Revenue Funds				
	Road District Revolving	GIS	IMRF	Economic Loan	Jail Commissary
Revenues:					
Property taxes	\$0	\$0	\$1,428,988	\$0	\$0
Intergovernmental revenue	0	0	336,859	0	0
Charges for services	124,169	0	0	0	183,588
Fees and fines	0	199,665	0	0	0
Licenses and permits	0	0	0	0	0
Interest	1,686	412	1,234	453	1,346
Other revenue	0	0	0	0	0
Total revenues	125,855	200,077	1,767,081	453	184,934
Expenditures:					
Current:					
General control and administration	0	40,505	165,323	511,095	0
Public safety	0	0	291,573	0	127,510
Judiciary and court related	0	0	399,326	0	0
Corrections	0	0	299,833	0	0
Highways and bridges	121,949	179,059	150,993	0	0
Public health	0	0	641,957	0	0
Public welfare	0	0	0	0	0
Education	0	0	17,343	0	0
Debt service:					
Principal	0	0	0	0	0
Interest	0	0	0	0	0
Capital outlay	29,803	0	0	0	0
Total expenditures	151,752	219,564	1,966,348	511,095	127,510
Excess (deficiency) of revenues over expenditures	(25,897)	(19,487)	(199,267)	(510,642)	57,424
Other financing sources and (uses):					
Transfers in	0	0	0	0	0
Transfers out	0	0	0	0	0
Net change in fund balance	(25,897)	(19,487)	(199,267)	(510,642)	57,424
Fund balances, beginning of year	173,523	73,597	577,081	510,642	141,296
Fund balances, end of year	\$147,626	\$54,110	\$377,814	\$0	\$198,720

Adams County, Illinois

Combining Statement of Revenues, Expenditures and Changes in Fund Balances

Nonmajor Governmental Funds

(Continued)

For the Year Ended November 30, 2018

	Special Revenue Funds				Debt Service
	Animal Control	Motel Operators Tax	Federal and State Grants	Court Appointed Special Advocates	Debt Service
Revenues:					
Property taxes	\$0	\$0	\$0	\$0	\$0
Intergovernmental revenue	0	6,634	8,044	0	0
Charges for services	0	0	0	64,622	0
Fees and fines	0	0	0	0	0
Licenses and permits	19,992	0	0	0	0
Interest	0	0	0	0	5,556
Other revenue	0	0	0	0	0
Total revenues	19,992	6,634	8,044	64,622	5,556
Expenditures:					
Current:					
General control and administration	0	6,742	1,823	0	318
Public safety	0	0	3,567	0	0
Judiciary and court related	0	0	0	64,622	0
Corrections	0	0	0	0	0
Highways and bridges	0	0	0	0	0
Public health	0	0	0	0	0
Public welfare	0	0	0	0	0
Education	0	0	0	0	0
Debt service:					
Principal	0	0	0	0	455,000
Interest	0	0	0	0	135,950
Capital outlay	0	0	0	0	0
Total expenditures	0	6,742	5,390	64,622	591,268
Excess (deficiency) of revenues over expenditures	19,992	(108)	2,654	0	(585,712)
Other financing sources and (uses):					
Transfers in	0	0	0	0	601,400
Transfers out	(20,418)	0	0	0	0
Net change in fund balance	(426)	(108)	2,654	0	15,688
Fund balances, beginning of year	22,004	1,032	42,863	0	527,379
Fund balances, end of year	\$21,578	\$924	\$45,517	\$0	\$543,067

Adams County, Illinois

Combining Statement of Changes in Assets and Liabilities

All Agency Funds

For the year ended November 30, 2018

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
County Collector Tax Funds				
Assets -				
Cash	\$108,646	\$81,389,396	\$80,671,660	\$826,382
Accounts Receivable	0	0	0	0
Total assets	\$108,646	\$81,389,396	\$80,671,660	\$826,382
Liabilities -				
Agency funds due to others	\$108,646	\$81,389,396	\$80,671,660	\$826,382
Township Motor Fuel Tax				
Assets -				
Cash	\$1,745,097	\$1,820,544	\$2,026,482	\$1,539,159
Accounts Receivable	0	0	0	0
Due from other governments	133,986	134,482	133,986	134,482
Total assets	\$1,879,083	\$1,955,026	\$2,160,468	\$1,673,641
Liabilities -				
Accounts payable	\$313,276	\$260,343	\$313,276	\$260,343
Agency funds due to others	1,565,807	1,694,683	1,847,192	1,413,298
Total liabilities	\$1,879,083	\$1,955,026	\$2,160,468	\$1,673,641
Township Bridge Fund				
Assets -				
Cash	\$240,507	\$2,116	\$1,600	\$241,023
Liabilities -				
Agency funds due to others	\$240,507	\$2,116	\$1,600	\$241,023
Sheriff Accounts				
Assets -				
Cash	\$5,638	\$5,521	\$2,622	\$8,537
Liabilities -				
Agency funds due to others	\$5,638	\$5,521	\$2,622	\$8,537

Adams County, Illinois

Combining Statement of Changes in Assets and Liabilities

All Agency Funds (Continued)

For the year ended November 30, 2018

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
Condemnation Proceeds Fund				
Assets -				
Cash	\$0	\$16,400	\$0	\$16,400
Liabilities -				
Accounts Payable	\$0	\$14,900	\$0	\$14,900
Agency funds due to others	0	1,500	0	1,500
Total Liabilities	\$0	\$16,400	\$0	\$16,400
Unclaimed Money Fund				
Assets -				
Cash	\$15,502	\$948	\$3,361	\$13,089
Accounts Receivable	7	7,706	7	7,706
Total assets	\$15,509	\$8,654	\$3,368	\$20,795
Liabilities -				
Accounts payable	\$1,142	\$0	\$1,142	\$0
Agency funds due to others	14,367	8,654	2,226	20,795
Total liabilities	\$15,509	\$8,654	\$3,368	\$20,795
Circuit Clerk				
Assets -				
Cash	\$1,188,132	\$5,510,315	\$5,495,746	\$1,202,701
Liabilities -				
Agency funds due to others	\$1,188,132	\$5,510,315	\$5,495,746	\$1,202,701
County Clerk				
Assets -				
Cash	\$126,411	\$1,494,236	\$1,381,052	\$239,595
Investments	14,189	7,513	14,189	7,513
Total assets	\$140,600	\$1,501,749	\$1,395,241	\$247,108
Liabilities -				
Agency funds due to others	\$140,600	\$1,501,749	\$1,395,241	\$247,108

Adams County, Illinois

Combining Statement of Changes in Assets and Liabilities

All Agency Funds (Continued)

For the year ended November 30, 2018

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
West Central Task Force				
Assets -				
Cash	\$304,715	\$286,630	\$245,922	\$345,423
Liabilities -				
Agency funds due to others	\$304,715	\$286,630	\$245,922	\$345,423
Chief Judge				
Assets -				
Cash	\$4,596	\$3,284	\$3,150	\$4,730
Liabilities -				
Agency funds due to others	\$4,596	\$3,284	\$3,150	\$4,730
Marriage & Civil Union Fund				
Assets -				
Cash	\$984	\$934	\$1,575	\$343
Liabilities -				
Agency funds due to others	\$984	\$934	\$1,575	\$343
Probation Restitution				
Assets -				
Cash	\$1,022	\$527	\$527	\$1,022
Liabilities -				
Agency funds due to others	\$1,022	\$527	\$527	\$1,022

Adams County, Illinois

Combining Statement of Changes in Assets and Liabilities

All Agency Funds (Continued)

For the year ended November 30, 2018

	Balance Beginning of Year	Additions	Deductions	Balance End of Year
Safe Kids Coalition				
Assets -				
Cash	\$22,255	\$3,115	\$7,921	\$17,449
Liabilities -				
Agency funds due to others	\$22,255	\$3,115	\$7,921	\$17,449
Association of Highway Commissioners				
Assets -				
Cash	\$702	\$0	\$702	\$0
Liabilities -				
Agency funds due to others	\$702	\$0	\$702	\$0
County Highway				
Assets -				
Cash	\$0	\$702	\$0	\$702
Liabilities -				
Agency funds due to others	\$0	\$702	\$0	\$702
All Agency Funds				
Assets:				
Cash in banks	\$3,764,207	\$90,534,668	\$89,842,320	\$4,456,555
Investment	14,189	7,513	14,189	7,513
Accounts Receivable	7	7,706	7	7,706
Due from other governments	133,986	134,482	133,986	134,482
Total assets	\$3,912,389	\$90,684,369	\$89,990,502	\$4,606,256
Liabilities:				
Accounts payable	\$314,418	\$275,243	\$314,418	\$275,243
Agency funds due to others	3,597,971	90,409,126	89,676,084	4,331,013
Total liabilities	\$3,912,389	\$90,684,369	\$89,990,502	\$4,606,256